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**Annual Comprehensive  
Financial Report**

For the Fiscal Year Ended - June 30, 2025

**An Enterprise Fund of the State of Oregon**

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# Oregon State Lottery

An Enterprise Fund of the State of Oregon

## Annual Comprehensive Financial Report

For the Fiscal Year Ended June 30, 2025



**OREGON  
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Together, we do good things.

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# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2025

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# Introductory Section

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November 21, 2025

To the Honorable Governor Tina Kotek and Citizens of the State of Oregon:

Lottery is pleased to provide you with the Annual Comprehensive Financial Report (ACFR) for the Oregon State Lottery (Lottery) for the fiscal year ended June 30, 2025. This report is published to meet the statutory requirement for an annual accounting of the Lottery's financial activities and reflects our commitment to transparency, accountability, and sound financial stewardship.

Lottery management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls established for this purpose. Our internal control framework is designed to provide reasonable assurance that the financial statements are free from material misstatement, recognizing that the cost of controls should not exceed their anticipated benefits.

The Secretary of State Audits Division, Oregon's constitutional auditor of public accounts, has audited the Lottery's financial statements in accordance with generally accepted auditing standards. Their unmodified opinion appears in the Financial Section of this report. A narrative analysis of the Lottery's financial performance is provided in the Management's Discussion and Analysis (MD&A) immediately following the independent auditor's report. This letter of transmittal is intended to complement the MD&A and should be read in conjunction with it.

### **Profile of Oregon State Lottery**

The Oregon State Lottery was created through the initiative process in November 1984. Voters approved an amendment to the Oregon Constitution that required the establishment and operation of a State Lottery. Initially, Lottery profits were earmarked to create jobs and further economic development. In May 1995, voters approved a Constitutional amendment allowing Lottery profits to finance public education. Similarly, voters added state parks and salmon habitat restoration projects to the list of allowable uses of Lottery proceeds in November 1998. Oregonians have voted to use Lottery profits for programs that make Oregon a great place to live and support veterans and outdoor schools.

The Lottery was established as a state agency to market and sell Lottery products to the public. As directed in statute, it operates to produce an optimal amount of net revenues for the people of Oregon commensurate with the public good. Developing new products and game enhancements is a continual process to sustain long-term revenues while considering the potential impact of game decisions on problem gambling. The Lottery's commitment is to provide information and tools to help customers make informed choices and responsibly enjoy Lottery games. Further, the Lottery is committed to ensuring that players and their families know how to access treatment for problem gambling and that they understand treatment is free, confidential, and effective.

As of the end of the fiscal year, Lottery has a network of 3,764 retailers, offering players a broad mix of traditional games, Video Lottery<sup>SM</sup>, and sports betting through DraftKings. Traditional Lottery games include Scratch-its<sup>SM</sup> Instant Tickets, Keno, Powerball®, Oregon's Game Megabucks<sup>SM</sup>, Raffle<sup>SM</sup>, Win for Life<sup>SM</sup>, Mega Millions®, Cash Pop<sup>TM</sup>, and Pick 4<sup>SM</sup>. Video Lottery<sup>SM</sup> is a product sold on stand-alone Video Lottery<sup>SM</sup> terminals located in establishments licensed by Oregon Liquor Control Commission (OLCC). The Lottery has approximately 10,524 Video Lottery<sup>SM</sup> terminals deployed throughout the state. Sports

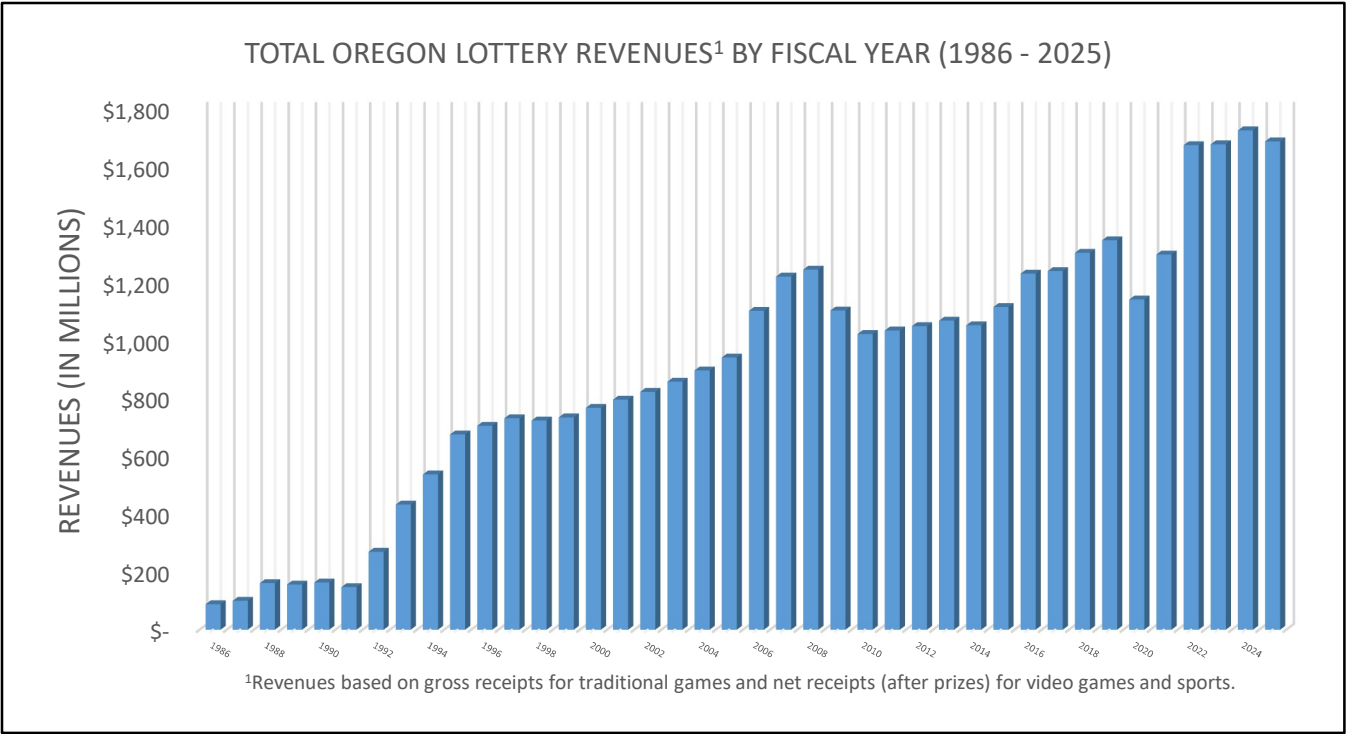
betting, offered through partnership with DraftKings, allows players to place bets on various events, adding a dynamic digital element to Lottery offerings.

The Lottery, which is accounted for as a single enterprise fund, is entirely self-financed through its sales. Its operations are designed to fulfill its duty to develop, produce, and market Lottery games, pay winners and operating expenses, and remit the remaining net profits to the State. These net profits are transferred to the Oregon Economic Development Fund and are then distributed by the State to finance the various uses allowed by law. Through its business units, the Lottery provides services necessary to operate successfully, including security, marketing, retailer support, finance, management, and information services. Additional information about the Lottery is available on its website at <http://www.oregonlottery.org>.

The Lottery is operated under the direction of a five-member commission, with the commissioners appointed by the Governor and confirmed by the Senate. The Commission directs the lottery's activities, including adopting rules for the security and integrity of operations. The Governor also appoints a director, who serves as the chief administrator of the Lottery. This position is also subject to Senate confirmation. The Director is responsible for operating the Lottery in accordance with state law and administrative rules and under the guidance of the Commission.

For budgeting purposes, the Commission adopts an annual Financial Plan based on activities identified in Lottery's Strategic Plan. The Financial Plan uses revenue forecasts prepared by the Oregon Department of Administrative Services, Office of Economic Analysis. Budgeted revenues and direct expenses (prizes, commissions, game vendor charges, and tickets) are revised quarterly for budget assumptions and revenue forecasts. The Commission must approve revisions to expenses in the adopted budget. The budget is prepared on the accrual basis of accounting. Actual expenses are monitored throughout the year for compliance with the approved budget, and appropriate adjustments are presented to the Commission for approval if necessary. By law, expenses to operate the Lottery are limited to no more than 16 percent of total annual revenues, and fiscal year 2025 expenses were 3.22 percent.

Since its first full year of operation in 1986, Lottery revenues grew steadily through 2008 before declining during the fiscal years 2009 and 2010 due to impacts of broad economic recession and the implementation of statewide smoking ban in bars and taverns where Lottery products are sold. Revenues stabilized in fiscal year 2011 and resumed steady but modest growth, with only minor fluctuations. Revenue growth continued until fiscal year 2020 when temporary shutdown of retail locations in response to the COVID-19 global pandemic significantly reduced sales. As retail locations reopened, Lottery sales quickly recovered and surpassed pre-pandemic levels. In recent years, growth has moderated as consumer behavior shifts, with video softening while traditional games and sports betting provide stability.



## **Economic Condition and Outlook**

Oregon's economy has transitioned from the post-pandemic recovery into a period of slowing growth. According to the September 2025 forecast from the Oregon Office of Economic Analysis (OEA), the state faces weakening labor markets, with unemployment higher than the national average and slowing population growth. These factors, combined with overall economic uncertainty and increased competition for discretionary spending, are expected to constrain consumer spending in the near term.

For Lottery, economic pressure and structural shifts in gaming habits are expected to weigh on revenue sources. The OEA projects total Lottery resources for the 2025-27 biennium of \$1.776 billion, or a reduction of \$75 million from the \$1.851 billion transferred during the 2023-25 biennium. This decrease is primarily due to anticipated declining Video Lottery<sup>SM</sup> sales in major metro areas where hospitality and entertainment sectors have softened. This forecast reflects both current economic headwinds and longer-term behavioral changes in how consumers allocate entertainment dollars.

Revenue stability from traditional games and sports betting is expected to partially offset the video declines. Traditional games are expected to see modest gains, supported by new, higher-priced Scratch-its<sup>SM</sup>, while sports betting continues to perform steadily with less seasonality than previously anticipated. Lottery remains focused on maintaining strong transfers to beneficiaries and innovating to adapt to evolving market conditions.

## **Long-term Financial Planning**

The Lottery mission is to operate with the highest standards of security and integrity to earn maximum profits for the people of Oregon commensurate with the public good. Lottery uses a Strategic Plan, annual Business Plan, and budget to manage its operations in pursuit of this mission. The Strategic Plan spans fiscal year 2026 through fiscal year 2031, with immediate objectives focused on enhancing financial sustainability, security and technology, organizational development, and Lottery community. These efforts ensure the Lottery can adapt to evolving market conditions while maintaining strong transfers to support beneficiaries.

To provide resources for current operations and future investment, the Lottery Commission authorized an increase to the contingency reserves Lottery may hold, up to a new limit of \$150 million. This unrestricted net position provides working capital for current operations as well as a contingency reserve. The separate investment fund allotment remains \$50 million and is intended to support planned capital improvements as well as unplanned business opportunities. As of June 30, 2025, the contingency reserve was funded at \$140 million, and the \$50 million investment fund allotment was committed by the Commission. The Lottery intends to use operating funds to pay for future business initiatives, which are key to competing, remaining relevant to our players, and maximizing transfers to our beneficiaries while maintaining the contingency reserve should revenues decline from other economic factors. Further details can be found in the MD&A section of this report.

## **Major Initiatives**

Lottery is executing a multi-year modernization strategy to ensure its systems and infrastructure remain secure, efficient, and adaptable. This work is central to Lottery's commitment to mission excellence and includes replacing aging technology, improving operational processes, and enhancing the player experience. In FY25, the Lottery implemented Salesforce to strengthen customer relationship management and streamline business workflows. Work is also progressing on the Lumen gaming network project, scheduled for completion in FY27, which will provide a faster, more secure platform for Video Lottery<sup>SM</sup> operations. Retailer hardware upgrades, including the iLink system, are underway to improve connectivity and reliability across Lottery's retail network.

Looking ahead, Lottery is preparing for major contract renewals and evaluating options for next-generation Video Lottery<sup>SM</sup> systems as part of its FY26-31 roadmap. These efforts are designed to maintain the integrity of Lottery operations while positioning the organization to respond to evolving market conditions and player expectations. By investing in technology and infrastructure now, the Lottery is building a foundation that supports long-term sustainability and operational resilience.

In addition to technology initiatives, the Lottery continues to advance its Corporate Social Responsibility (CSR) priorities. These include expanding responsible gambling programs to provide players with tools and resources for safer play, promoting diversity, equity, and inclusion through the DEIB Strategic Plan, and supporting community programs that benefit Oregonians. These initiatives uphold the Lottery's mission to operate with the highest standards of security and integrity while earning maximum profits for the people of Oregon commensurate with the public good. They also reflect our core values of fairness, integrity, security, and honesty, ensuring that modernization and social responsibility move forward together in service to Oregonians.

#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Oregon State Lottery for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2024. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

The Certificate of Achievement is valid for one year only. We believe that our current ACFR continues to meet the high standards of the program, which includes demonstrating a constructive "spirit of full disclosure" to clearly communicate the Lottery's financial story and motivate potential users and user groups to read the report. Accordingly, we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report reflects the combined efforts of the Lottery's Finance and Accounting staff. We want to thank all Lottery staff for working cooperatively to ensure the integrity of Lottery's financial reporting. In addition, we appreciate the direction and support provided by the Lottery Commission.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Karl Strauss", with a stylized, flowing script.

Karl Strauss, Controller, CFA, CPA  
Oregon State Lottery



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Oregon State Lottery**

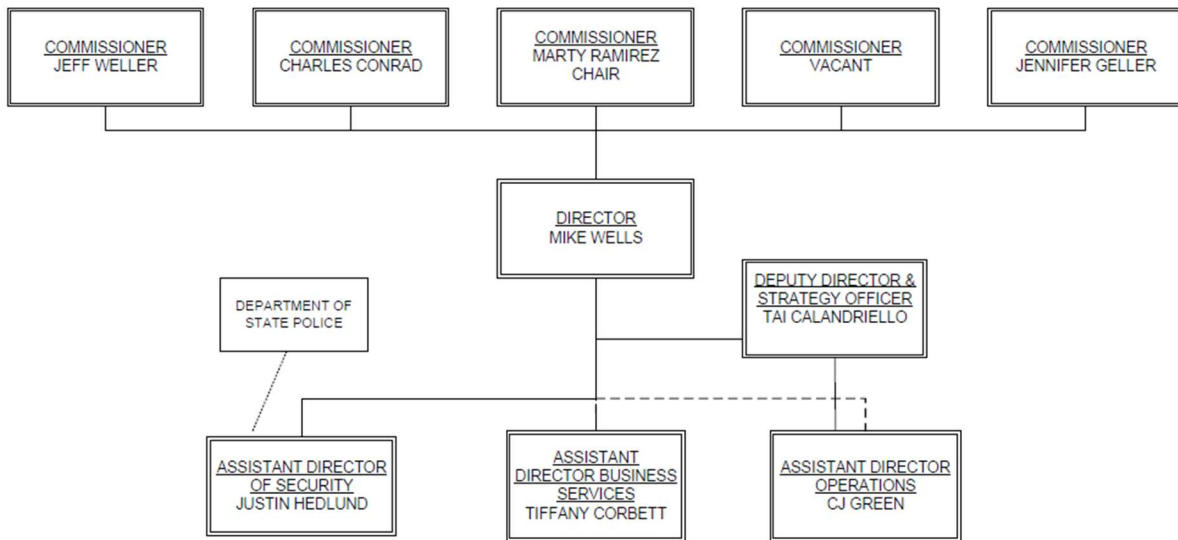
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

Executive Director/CEO



## OREGON STATE LOTTERY COMMISSION





# Financial Section



**Steve Bergmann**  
*Division Director*

## **Independent Auditor's Report**

The Honorable Tina Kotek  
Governor of Oregon

Marty Ramirez, Chair  
Oregon State Lottery Commission

Mike Wells, Director  
Oregon State Lottery

### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the Oregon State Lottery, as of and for the year ended June 30, 2025, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Oregon State Lottery, as of June 30, 2025, and the changes in its financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Oregon State Lottery, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

255 Capitol St NE, Ste 180  
Salem, Oregon 97310

**Tobias Read**  
*Oregon Secretary of State*

**Michael Kaplan**  
*Deputy Secretary of State*

Information (503) 986-2255  
[sos.oregon.gov/audits](https://sos.oregon.gov/audits)



### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Oregon State Lottery and do not purport to, and do not, present fairly the financial position of the State of Oregon, as of June 30, 2025, the changes in its financial position or its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and the disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Oregon State Lottery's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension plan schedules and information, and other post-employment benefit plan schedules and information (as listed in the table of contents) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Oregon State Lottery's basic financial statements. The budgetary comparison schedule (as listed in the table of contents) is presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Information**

Management is responsible for the other information included in the report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated November 21, 2025, on our consideration of the Oregon State Lottery's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Oregon State Lottery's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Oregon State Lottery's internal control over financial reporting and compliance.

*Office of the Secretary of State, Audits Division*

**State of Oregon**

November 21, 2025

## Oregon State Lottery

### Management's Discussion and Analysis

This section of the Oregon State Lottery's (Lottery) Annual Comprehensive Financial Report presents our discussion and analysis of the Lottery's financial performance for the fiscal year ended June 30, 2025. This analysis is to be considered in conjunction with information in the transmittal letter of this report.

#### Financial Highlights

- Cash Pop™, a new draw game, launched in January 2025. The game replaced Lucky Lines™ which was a lower performing product.
- Total product sales declined \$38.3 million or 2.2 percent.
- Effective July 1, 2024, Governmental Accounting Standards Board (GASB) Statement 101 – Compensated Absences, was implemented. The recognition of additional compensated absence liability reduced the beginning net position \$4.6 million.
- The Lottery accrued \$887.4 million for transfer to Oregon's Economic Development Fund. This was a \$60.4 million decrease from the prior year.

#### Overview of the Financial Statements

In addition to this discussion and analysis, the Financial Section of this annual report contains the basic financial statements. Included are the fund financial statements and accompanying notes; required supplementary information; and an optional budgetary comparison schedule, which is presented as other supplementary information.

The basic financial statements offer short-term and long-term financial information about the Oregon State Lottery, which is structured as a single enterprise fund. The required supplementary information contains further details regarding pension and other postemployment benefits. The budgetary comparison schedule presents budgeted and actual revenues and expenses for the fiscal year. In addition, a Statistical Section containing information regarding financial trends, revenue capacity, and debt as well as demographic, economic, and operating information is presented following the budgetary comparison schedule.

The Statement of Net Position provides information about the nature and amounts of resources with present service capacity that the Lottery controls (assets), resources that will be consumed in a future fiscal year (deferred outflows of resources), obligations at the end of the fiscal year to use resources that the Lottery has little or no discretion to avoid (liabilities), and acquisitions of resources that are applicable to a future fiscal year (deferred inflows of resources). The residual (net) of these four elements is reported as net position.

All current year revenues and expenses are accounted for in the Statement of Revenues, Expenses, and Changes in Fund Net Position. This statement measures the results of the Lottery's operations for the past year.

The primary purpose of the Statement of Cash Flows is to provide information about the Lottery's cash receipts and cash payments during the reporting period. This statement reports cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities.

The financial statements are prepared on the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America. Thus, expenses are recorded when liabilities are incurred, and revenues are recognized when earned, not when received.

## Analysis of Financial Position and Operations

### Net Position

Lottery's net position for the current and prior fiscal year is summarized in Table 1:

**Table 1: Oregon State Lottery's Net Position**

	2025	2024	Increase/ (Decrease)
Current assets	\$ 525,084,471	\$ 552,744,237	\$ (27,659,766)
Capital assets	113,359,510	115,140,454	(1,780,944)
Other noncurrent assets	148,651,387	154,444,181	(5,792,794)
Total assets	787,095,368	822,328,872	(35,233,504)
Deferred Outflows of Resources	29,492,273	25,434,663	4,057,610
<b>Total assets and deferred outflows of resources</b>	<b>816,587,641</b>	<b>847,763,535</b>	<b>(31,175,894)</b>
Current liabilities	317,357,454	348,424,501	(31,067,047)
Noncurrent liabilities	173,464,848	172,302,771	1,162,077
Total Liabilities	490,822,302	520,727,272	(29,904,970)
Deferred Inflows of Resources	6,248,731	5,702,799	545,932
<b>Total liabilities and deferred inflows of resources</b>	<b>497,071,033</b>	<b>526,430,071</b>	<b>(29,359,038)</b>
<b>Net position:</b>			
Net investment in capital assets	105,495,452	106,544,401	(1,048,949)
Restricted for OPEB Asset- RHIA	1,976,579	1,926,891	49,688
Unrestricted	212,044,577	212,862,172	(817,595)
<b>Total net position</b>	<b>\$ 319,516,608</b>	<b>\$ 321,333,464</b>	<b>\$ (1,816,856)</b>

Current assets declined 5.0 percent from the prior year, primarily due to a reduction in cash available for operations. Cash balances decreased \$30.1 million as prior year liabilities were paid. The decline also reflects reduced prepaid assets as \$3.6 million of equipment received in fiscal year 2025 was paid for in the prior year. Gaming accounts receivable balances increased \$4.4 million with one additional day of receivables compared to the prior year. During September and October 2024, a major restaurant chain and video retailer closed 42 locations leaving delinquent amounts owed. As a result, the allowance for doubtful accounts increased nearly \$1.0 million. Securities lending activity increased in fiscal year 2025 resulting in a cash collateral increase of \$3.7 million, along with a corresponding liability to return the same amount. Securities lending activities are conducted on Lottery's behalf by the Oregon State Treasury.

Current liabilities decreased 8.9 percent compared to June 30, 2024, primarily due to a \$40.2 million decrease of transfers owed to the Economic Development Fund. Lottery makes quarterly transfers throughout the year based on rates established with the Department of Administrative Services. The June 30, 2025 balance represents estimated fourth quarter and final amounts owed but not yet remitted based on fiscal year 2025 results. Current prize liabilities increased \$2.6 million as a result of an additional mystery jackpot feature added to two video games in late October. This feature increased the number of taxable prizes and the related liability for prizes that can only be redeemed at Lottery payment centers.

A portion of the Lottery's net position, 33.0 percent, reflects investment in capital assets, primarily Video Lottery<sup>SM</sup> gaming terminals. Of the \$212 million in unrestricted net position at fiscal year-end, \$65.3 million is committed for active projects and future investment in the Lottery. In June, the Lottery Commission approved a \$15 million increase to the target amount for the uncommitted portion of net position. Lottery activities for the year netted nearly \$5.0 million towards the new target. (See financial statement Note 2.E for more information on unrestricted net position.)

## Capital Assets

The Lottery's investment in capital assets for the current and prior fiscal year is shown in Table 2 below. Most capital assets used in operations are Video Lottery<sup>SM</sup> gaming terminals and computer software. During the 2025 fiscal year Lottery continued replacing a portion of video terminals to keep technology modern. However, depreciation for all equipment was more than the replacements for a net decrease in the value of equipment. In June 2025 the multi-year project to implement a new retail partner management software completed and launched. This software, which is subscription based, allows tracking and collaboration for all retailer support and compliance functions. Financial statement Note 6 has more detailed information on capital asset activity and balances.

**Table 2: Oregon State Lottery's Capital Assets, Net of Accumulated Depreciation**

	2025	2024	Increase/ (Decrease)
Equipment	\$ 74,110,581	\$ 79,419,803	\$ (5,309,222)
Building and Improvements	7,078,058	7,531,534	(453,476)
Vehicles	3,598,367	3,242,252	356,115
Computer Software	72,444	116,688	(44,244)
Right-to-Use Leased Equipment and Facilities	2,201,794	1,838,374	363,420
Right-to-Use Subscription Software	25,617,234	19,774,986	5,842,248
Other Assets	18,974	45,310	(26,336)
Capital in Progress	662,058	3,171,507	(2,509,449)
	<u>\$ 113,359,510</u>	<u>\$ 115,140,454</u>	<u>\$ (1,780,944)</u>

## Long-term Debt

Lottery liabilities that extend past the upcoming fiscal year are shown below in Table 3.

**Table 3: Oregon State Lottery's Long-term Liabilities**

	2025	2024	Increase/ (Decrease)
Prize Liability	\$ 94,146,059	\$ 99,629,667	\$ (5,483,608)
Compensated Absences	7,307,507	1,704,722	5,602,785
Net Pension and OPEB Liabilities	68,709,156	64,859,489	3,849,667
Contracts Payable	3,302,126	6,108,893	(2,806,767)
	<u>\$ 173,464,848</u>	<u>\$ 172,302,771</u>	<u>\$ 1,162,077</u>

During fiscal year ending June 30, 2025, Lottery implemented GASB Statement No. 101, Compensated Absences, which updates the recognition and measurement guidance for compensated absences. This statement requires that liabilities for compensated absences are recognized for leave that has been earned but not yet used and leave that has been used but not yet paid in cash or settled through noncash means. As required under GASB Statement 101, Lottery recognized additional liability for balances available to employees to use for compensated time off, even if those time balances are not compensable when leaving Lottery service. Generally, the liability increase represents the dollar value of sick time hours available and expected to be used in the future as time away from work. Implementation of the GASB standard resulted in a \$4.6 million reduction to the beginning net position for fiscal year 2025. These adjustments reflect the accounting requirement of adopting GASB 101 only, and did not materially impact cash flows or ability to fund operations.

Contracts payable amounts include subscription-based information technology assets (SBITA), leases for facilities and equipment, and Lottery's share of the State of Oregon separately maintained pension liability. The SBITA liability for Video Lottery<sup>SM</sup> software was reduced \$1.7 million as amounts due in fiscal year 2026 moved to current. The software tracks and compiles all wagering, prize, and cash out transaction information occurring at video terminals across the state. The contract expires in September 2026 and Lottery is currently exploring renewal/replacement options. The longest facility leases extend

into fiscal year 2029 and are for storage/depot facilities in Medford, Redmond, Springfield and North Bend. They represent nearly half of the \$576 thousand long-term liability for leases. The lease for the payment center in Wilsonville expires in fiscal year 2026. A new agreement was being negotiated at the close of fiscal year 2025. More information on long-term liabilities can be found in financial statement Note 7.

## Changes in Net Position

Below is a summary of the changes in net position for the current and prior year:

**Table 4: Oregon State Lottery's Changes in Net Position**

	2025	2024	Increase/ (Decrease)
<b>Operating revenue:</b>			
Video Lottery <sup>SM</sup> game sales, net	\$ 1,166,921,763	\$ 1,190,556,505	\$ (23,634,742)
Sports wagering sales, net	89,958,000	75,116,779	14,841,221
Scratch-its <sup>SM</sup> instant ticket sales	174,537,807	159,752,047	14,785,760
Draw game sales	256,578,548	300,867,416	(44,288,868)
Other income	335,433	2,842,632	(2,507,199)
<b>Total operating revenues</b>	<b>1,688,331,551</b>	<b>1,729,135,379</b>	<b>(40,803,828)</b>
<b>Operating expenses:</b>			
Prizes	275,357,995	285,923,105	(10,565,110)
Retailer commissions	305,553,834	309,824,695	(4,270,861)
Other operating expenses	242,951,341	216,003,344	26,947,997
<b>Total operating expenses</b>	<b>823,863,170</b>	<b>811,751,144</b>	<b>12,112,026</b>
<b>Operating income</b>	<b>864,468,381</b>	<b>917,384,235</b>	<b>(52,915,854)</b>
Interest and investment income/(loss)	28,512,382	24,738,591	3,773,791
Insurance recoveries and gains/(losses)	(11,857)	702,602	(714,459)
Nonoperating expenses	(310,400)	(385,591)	75,191
<b>Total nonoperating revenues/(expenses/losses)</b>	<b>28,190,125</b>	<b>25,055,602</b>	<b>3,134,523</b>
<b>Income before transfers</b>	<b>892,658,506</b>	<b>942,439,837</b>	<b>(49,781,331)</b>
Transfers	(889,858,108)	(950,195,421)	(60,337,313)
<b>Change in net position:</b>	<b>2,800,398</b>	<b>(7,755,584)</b>	<b>10,555,982</b>
Net position - beginning	321,333,464	329,089,048	(7,755,584)
Net position restatement	(4,617,254)	-	(4,617,254)
<b>Net position - ending</b>	<b>\$ 319,516,608</b>	<b>\$ 321,333,464</b>	<b>\$ (1,816,856)</b>

Operating income declined 5.8 percent in fiscal year 2025 with product sales weakening by 2.2 percent. Other income dropped \$2.5 million as the result of a \$1.2 million performance penalty levied on a gaming vendor in fiscal year 2024 that was not necessary in the current fiscal year and a \$1.0 million increase of bad debt expense related to the retailer who closed 42 locations abruptly, leaving nearly \$1 million in accounts receivable uncollected by year end.

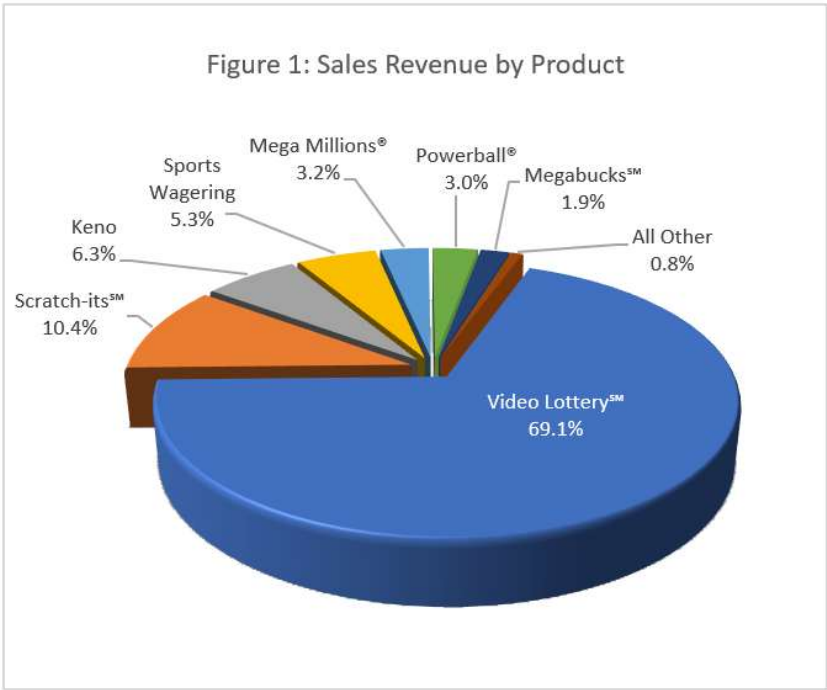
Operating expenses for prizes and retailer commissions declined from the prior year as both are directly tied to sales performance. Other operating expenses, however, increased 12.5 percent. Notable increases occurred in game vendor charges which rose \$6.7 million primarily due to increased sports wagering activity. Depreciation increased 14.7 percent as a result of replacing older, fully depreciated, video gaming terminals and expanding subscription-based software assets. Game equipment parts and maintenance expenses rose 20.3 percent with \$2.4 million more Video Lottery<sup>SM</sup> game set purchases compared to the prior fiscal year. Salaries and wages increased \$6.1 million generally due to higher wages. Professional services expense rose 18.6 percent over the prior fiscal year, driven by consultant support for Lottery information technology systems architecture and implementation of the retailer partner management system and associated integration software.

Nonoperating revenues increased, benefitting from investment income recognized as the market value of securities held for long-term prize payments increased at year end.

Transfers accrued as due to the economic development fund dropped 6.4 percent in fiscal year 2025. While most of the reduction in transfers is occurring due to the decline in income available to transfer, Lottery did choose to keep \$2.8 million of income for the contingency reserve. In the prior fiscal year Lottery released \$7.8 million of contingency reserve that had been held from operating results prior to that year. (More information on transfers is available in financial statement Note 2.F.)

**Sales Revenue**

Figure 1 below shows the major sources and percentages of sales revenue for fiscal year 2025.

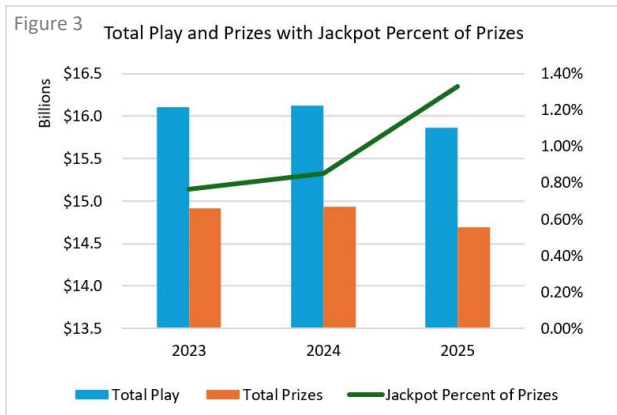
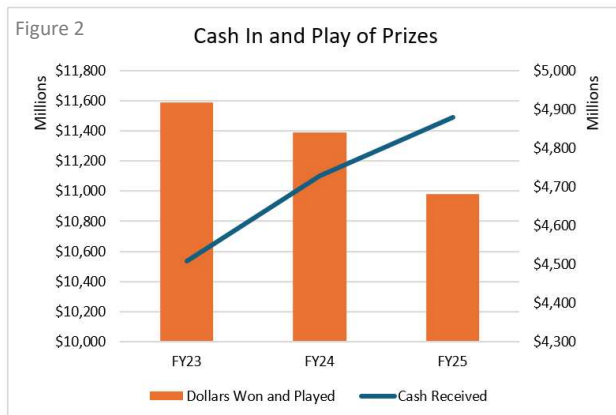


Total product sales for fiscal year 2025 decreased 2.2 percent from 2024 amounts. Sports wagering continued to see strong growth with net receipts rising 19.8 percent over the prior year although the rate of growth slowed from the prior year’s growth rate of 35.9 percent. Video Lottery<sup>SM</sup> remains the Lottery’s largest source of revenue representing 69.1 percent of total sales. However, net receipts from the video product dipped 2.0 percent compared to the prior fiscal year.

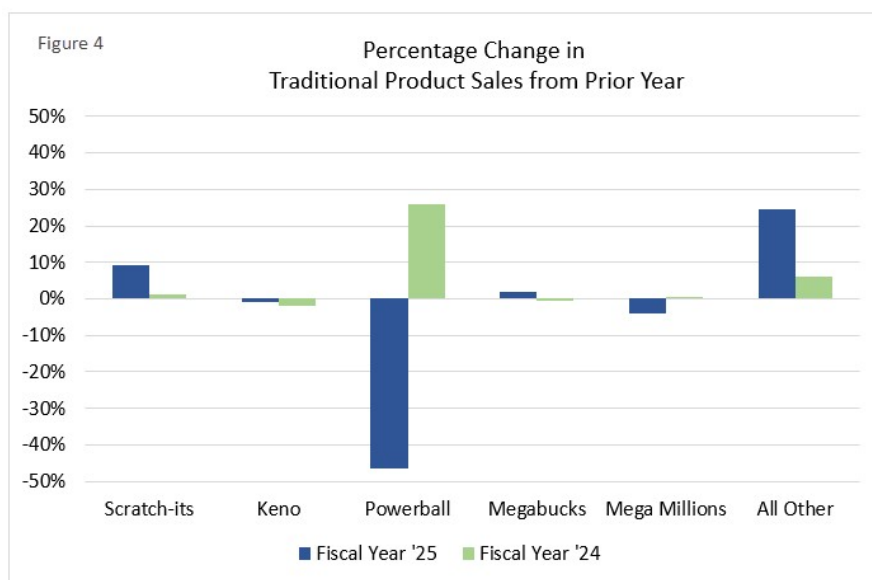
Video Product

In recent years the video product game mix has increased the use of “jackpot” prizes. Prizes can be as high as \$25,000 on a single spin. Prizes that require tax reporting are immediately cashed out and must be redeemed through the Lottery, not at the retail location. In fiscal year 2023 jackpot prizes were 0.77 percent of total prizes whereas in fiscal year 2025 jackpot prizes accounted for 1.33 percent of total prizes. Availability of jackpot prizes encourage additional cash deposits at terminals but may result in an overall reduction of total play since these prizes don’t remain as credits available for additional play. Figures 2 and 3 display video results over the past three years, as shown on the next page.





### Traditional Product



Powerball® sales dropped sharply in fiscal year 2025 due to lower jackpot levels throughout the year. The highest jackpot offered in fiscal year 2025 was \$515 million while 2024 had three jackpots offered between \$1.0 and \$1.7 billion. Mega Millions® had only one jackpot over \$1 billion in fiscal year 2025 while in fiscal year 2024 there were two.

The category of “all other” games had the sharpest percentage increase. This category combines lower revenue draw games such as Win For Life<sup>SM</sup> and Raffle<sup>SM</sup>. In January 2025 Lottery launched its newest game, Cash Pop<sup>TM</sup>, as a replacement for the Lucky Lines<sup>SM</sup> game. In fiscal year 2024 Lucky Lines<sup>SM</sup> generated sales of \$1.8 million whereas Cash Pop<sup>TM</sup> generated \$4.2 million for fiscal year 2025 in less than six months.

Lottery’s scratch ticket sales grew \$14.8 million (9.3 percent). Ticket offerings have been including higher price point tickets, such as \$30 tickets, that have been successful. After prizes, net revenue for the scratch product grew 7.1 percent. Lottery continues to monitor the ticket portfolio such that the net revenue is maximized.

### **Upcoming Fiscal Year**

The Lottery is continuing its efforts to systematically replace Video Lottery<sup>SM</sup> terminals and games to keep the product updated and fresh. As such \$20 million of the \$50 million allocation is earmarked to fund terminal purchases. (See Note 2.E.) The Lottery continues to evaluate opportunities to enhance video net revenue through deliberate portfolio alignment, aiming to balance game offerings in a way that positively impacts both gross and net performance. Concurrently, efforts are underway to identify and introduce new draw games that can drive incremental net revenue while maintaining the current gaming footprint. The scratch product will remain under strategic review to ensure performance is sustained or further optimized. The Lottery integrates responsible gaming considerations into all portfolio decisions and continues to champion initiatives that promote safe play and connect players with support resources.



# Basic Financial Statements

**OREGON STATE LOTTERY**  
**Statement of Net Position**  
**June 30, 2025**

**Assets**

Current Assets:

Cash and Cash Equivalents	\$ 462,375,391
Securities Lending Cash Collateral	4,621,994
Investments for Prize Payments	10,876,040
Accounts Receivable (Net)	40,414,837
Ticket Inventory	2,333,087
Prepaid Expenses	4,463,122
Total Current Assets	<u>525,084,471</u>

Noncurrent Assets:

Cash and Cash Equivalents	65,288,313
Investments for Prize Payments	76,519,352
Prize Reserves	4,867,143
Net Other Post Employment Benefits (OPEB) Asset	1,976,579

Capital Assets:

Buildings, Equipment and Vehicles	247,363,059
Computer Software	44,694,310
Other Assets	5,326,345
Capital in Progress	662,058
Less Accumulated Depreciation and Amortization	(184,686,262)
Total Noncurrent Assets	<u>262,010,897</u>
Total Assets	<u>787,095,368</u>

**Deferred Outflows of Resources**

Deferred Amounts for Pensions	29,246,427
Deferred Amounts for Other Post Employment Benefits (OPEB)	245,846
Total Deferred Outflows of Resources	<u>29,492,273</u>
Total Assets and Deferred Outflows of Resources	<u>816,587,641</u>

**Liabilities**

Current Liabilities:

Due to Economic Development Fund	236,405,380
Obligations Under Securities Lending	4,621,994
Prize Liability	42,883,014
Accounts Payable	23,480,666
Compensated Absences	3,131,789
Unearned Revenue	1,345,453
Contracts Payable	5,489,158
Total Current Liabilities	<u>317,357,454</u>

Noncurrent Liabilities:

Prize Liability	94,146,059
Compensated Absences	7,307,507
Net Pension Liability	67,778,764
Other Post Employment Benefits (OPEB) Liabilities	930,392
Contracts Payable	3,302,126
Total Noncurrent Liabilities	<u>173,464,848</u>
Total Liabilities	<u>490,822,302</u>

**Deferred Inflows of Resources**

Deferred Amounts for Pensions	5,714,844
Deferred Amounts for Other Post Employment Benefits (OPEB)	533,887
Total Deferred Inflows of Resources	<u>6,248,731</u>
Total Liabilities and Deferred Inflows of Resources	<u>497,071,033</u>

**Net Position**

Net Investment in Capital Assets	105,495,452
Restricted for Net Other Post Employment Benefits (OPEB) Asset	1,976,579
Unrestricted	212,044,577
<b>Total Net Position</b>	<u><u>\$ 319,516,608</u></u>

*The accompanying notes are an integral part of the financial statements.*

**OREGON STATE LOTTERY**  
**Statement of Revenues, Expenses, and Changes in Fund Net Position**  
**For the Year Ended June 30, 2025**

**Operating Revenues**

Sales:

Video Lottery <sup>SM</sup> (Net Receipts)	\$ 1,166,921,763
Sports Wagering (Net Receipts)	89,958,000
Scratch-its <sup>SM</sup> Instant Tickets (Net of Returns)	174,537,807
Keno	106,053,526
Powerball <sup>®</sup>	51,133,176
Megabucks <sup>SM</sup>	31,656,814
Mega Millions <sup>®</sup>	53,647,534
Raffle <sup>SM</sup>	2,500,000
Win For Life <sup>SM</sup>	4,476,248
Cash Pop <sup>TM</sup>	4,205,694
Lucky Lines <sup>SM</sup>	855,496
Pick 4 <sup>SM</sup>	2,050,060

Provision for Uncollectibles	(1,045,473)
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Other Income	1,380,906
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Total Operating Revenues	<u>1,688,331,551</u>
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**Operating Expenses**

Prizes	275,357,995
Retailer Commissions	305,553,834
Salaries and Wages	79,194,498
Depreciation and Amortization	39,344,779
Services and Supplies	42,280,427
Game Vendor Charges	58,804,121
Advertising and Market Research	6,002,087
Public Information	1,102,244
Tickets	4,126,039
Game Equipment Parts and Maintenance	11,204,393
Sales Support	892,753

Total Operating Expenses	<u>823,863,170</u>
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Operating Income	<u>864,468,381</u>
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**Nonoperating Revenues (Expenses)**

Interest	23,712,660
Investment and Securities Lending Income (Loss)	4,799,722
Insurance Recoveries	18,234
Gain (Loss) on Disposition of Assets	(30,091)
Investment Expenses - Securities Lending	(80,065)
Investment Expenses	(11,496)
Interest Expense	(218,839)

Total Nonoperating Revenues (Expenses)	<u>28,190,125</u>
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Income Before Transfers	<u>892,658,506</u>
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**Transfers**

Transfers to the Economic Development Fund	(887,426,294)
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Transfers to the General Obligation Bond Fund	(2,431,814)
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Total Transfers	<u>(889,858,108)</u>
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Change in Net Position	<u>2,800,398</u>
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Net Position - Beginning	321,333,464
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Change in Accounting Principle	(4,617,254)
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Net Position – Beginning – As Restated	<u>316,716,210</u>
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**Net Position - Ending**

\$ 319,516,608
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*The accompanying notes are an integral part of the financial statements.*

**OREGON STATE LOTTERY**  
**Statement of Cash Flows**  
**For the Year Ended June 30, 2025**

**Cash Flows from Operating Activities:**

Receipts from Customers	\$ 1,683,076,016
Payments to Employees for Services	(52,285,358)
Payments to Suppliers	(449,656,690)
Payments to Prize Winners	(269,101,629)
Other Cash Receipts (Payments)	1,695,823
Net Cash Provided (Used) by Operating Activities	<u>913,728,162</u>

**Cash Flows from Noncapital Financing Activities:**

Principal and Interest Payments on Long-term Pension Debt	(673,576)
Transfers to the Economic Development Fund	(936,785,340)
Transfers to the General Obligation Bond Fund	(2,431,814)
Net Cash Provided (Used) by Noncapital Financing Activities	<u>(939,890,730)</u>

**Cash Flows from Capital and Related Financing Activities:**

Acquisition of Capital Assets	(33,570,841)
Proceeds from Disposition of Capital Assets	561,735
Payments on Contracts	(5,522,846)
Insurance Recoveries for Capital Assets	18,234
Net Cash Provided (Used) by Capital and Related Financing Activities	<u>(38,513,718)</u>

**Cash Flows from Investing Activities:**

Purchases of Investments	(2,064,953)
Proceeds from Sales and Maturities of Investments	11,264,000
Interest on Investments and Cash Balances	23,712,660
Securities Lending Expenses	(80,065)
Investment Expenses	(11,496)
Net Cash Provided (Used) by Investing Activities	<u>32,820,146</u>

**Net Increase (Decrease) in Cash and Cash Equivalents**

Cash and Cash Equivalents - Beginning	(31,856,140)
	559,519,844

**Cash and Cash Equivalents - Ending**

<u>\$ 527,663,704</u>
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**Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities:**

Operating Income	\$ 864,468,381
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**Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:**

Depreciation and Amortization	39,344,779
Net Changes in Assets and Liabilities:	
(Increase) / Decrease in Accounts Receivable	(2,820,828)
(Increase) / Decrease in Ticket Inventory	444,767
(Increase) / Decrease in Prepaid Expenses	3,541,599
(Increase) / Decrease in Prize Reserves	(257,431)
(Increase) / Decrease in Pension Deferred Outflows	(3,876,156)
(Increase) / Decrease in Net OPEB Asset and OPEB Deferred Outflows	(231,143)
Increase / (Decrease) in Accounts Payable	1,751,268
Increase / (Decrease) in Compensated Absences Liability	951,408
Increase / (Decrease) in Unearned Revenue	(240,447)
Increase / (Decrease) in Prize Liability	6,256,366
Increase / (Decrease) in Net Pension Liability and Deferred Inflows	4,369,277
Increase / (Decrease) in OPEB Liability and OPEB Deferred Inflows	26,322
Total Adjustments	<u>49,259,781</u>

Net Cash Provided (Used) by Operating Activities	<u>\$ 913,728,162</u>
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**Noncash Investing, Capital, and Related Financing Activities:**

Net Change in Fair Value of Investments	\$ 4,799,722
Intangible Assets Acquired Through Contract	5,926,688
Total Noncash Investing, Capital, and Related Financing Activities	<u>\$ 10,726,410</u>

*The accompanying notes are an integral part of the financial statements.*

# OREGON STATE LOTTERY

## Notes to the Financial Statements

June 30, 2025

### 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The Oregon State Lottery Commission (Commission) was created as an agency of the State of Oregon by enactment of Article XV, Section 4 (3), of the Oregon Constitution, an initiative measure approved by Oregon voters at the November 1984 general election. The Commission established the Oregon State Lottery (Lottery), which is an enterprise fund of the State of Oregon. The Lottery commenced operations to market and sell Lottery products to the public in January 1985. The net profits of the Lottery are transferred to the Oregon Economic Development Fund and are then distributed by the State of Oregon to finance the various public purposes allowed by law.

#### B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accompanying financial statements of the Lottery have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB).

The Lottery uses an enterprise fund, the Oregon State Lottery Fund, with a self-balancing set of accounts to record its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, and expenses. Enterprise funds account for activities that are financed and operated in a manner like private business enterprises.

Lottery financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Revenues and expenses are categorized as operating or nonoperating in the Statement of Revenues, Expenses and Changes in Fund Net Position. Operating revenues and expenses are those that result from selling Lottery games to the public. Operating revenues include the sale of Lottery products and incidental revenues associated with operating the Lottery. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. Revenues and expenses that do not result from selling Lottery games, such as investment income and investment expenses, are reported as nonoperating revenues and expenses.

Assets and liabilities are classified on the Statement of Net Position as current and noncurrent. Current assets are resources expected to be realized in cash or consumed within a year from the financial statement date. Current liabilities are obligations generally expected to be paid using resources that are classified as current assets and obligations due within one year from the date of the financial statements. Noncurrent assets are capital assets, resources that are restricted to use for other than current operations, resources designated to be used to acquire noncurrent assets, or resources that are not expected to be collected within one year. Noncurrent liabilities are obligations generally expected to be paid using resources that are classified as noncurrent assets and obligations due beyond one year from the date of the financial statements.

Total net position is segregated into three categories: net investment in capital assets, restricted for net OPEB asset and unrestricted net position. Article XV of the Oregon Constitution restricts the use of Lottery revenues for payment of prizes and administrative expenses, and remaining revenues are to be used for public purposes allowed in Article XV. Net proceeds not yet transferred are reflected in liabilities as the amount Due to the Economic Development Fund. Net position reported at year end will be used for Lottery operations.

#### C. Sales Revenue

Revenues for draw games Oregon's Game Megabucks<sup>SM</sup>, Powerball®, Mega Millions®, Keno, Win for Life<sup>SM</sup>, Raffle<sup>SM</sup>, Pick 4<sup>SM</sup>, Cash Pop<sup>TM</sup> and Lucky Lines<sup>SM</sup> are recognized when the draws occur. Revenues for instant scratch ticket games are recognized when retailers activate ticket packs for sale to the public. Sports wagering revenues are recognized when events have completed and the outcome is known and are reported net of returns to players. Revenues for Video Lottery<sup>SM</sup> games are recognized when sales to the public occur and are reported net of prizes awarded. (Refer to Note 2.B for more information on Video Lottery<sup>SM</sup> and sports wagering revenue and prize expense). All revenues are reported net of free plays, discounts, and allowances.

**D. Unearned Revenue**

All draw games can be purchased in advance of the drawings and sports wagers can be placed prior to an event. When shares are sold or wagers are placed in advance of the draw or event date, sales revenue is not yet earned. Unearned revenue includes revenue associated with draw or event dates occurring after the June 30 fiscal year end.

**E. Prize Expense**

Instant ticket prize expense is estimated and recognized when ticket packs are activated and is based on the game design. Game design includes certain guaranteed prizes in each pack of tickets and prizes placed randomly by the gaming vendor. When validations for the game have ended, differences between estimated and actual prizes awarded for the randomly placed prizes are adjusted to prize expense and prize liability. Guaranteed prizes not claimed by winners are transferred to the Economic Development Fund.

Prize expense for draw games is recognized as drawings are held, based on the shares sold and the estimated or known cost of the prize payments. Prize expense is adjusted as prizes are claimed and the actual cost of the prize is known. Initial expense for prizes with long-term payments is recognized at the discounted present value of estimated future cash payments. Amortization of the related discount is expensed over the life of the prize payout.

Sports wagering prize expense is recognized when the outcome of the wagered event is known. Video Lottery<sup>SM</sup> prize expense is recognized as game play completes and prizes are known. More detailed information for Video Lottery<sup>SM</sup> and sports wagering is in Note 2.B.

**F. Prize Liability**

Prize liability is recorded when the prize expense is recognized (see Note 1.E above) and is reported at the discounted present value of estimated future cash payments. Discount rates are based on interest rates earned on securities purchased to fund long-term prize payments. Estimated and known prize payments due within one year of the financial statement date are recorded as a current liability and payments due later than the upcoming year are classified as a noncurrent liability. Unclaimed prizes (winning shares known to be sold and not presented for payment within one year from the draw date or official end of a game) are reclassified from Prize Liability to Due to Economic Development Fund.

**G. Cash and Cash Equivalents**

Cash and cash equivalents include cash on hand, test cash held by employees, cash in demand deposit accounts and cash and investments held in the Oregon Short-Term Fund (OSTF). For purposes of the Statement of Cash Flows, all Lottery moneys held by the Office of the State Treasurer in the OSTF are cash equivalents. The OSTF is an investment pool that functions as a demand deposit account.

**H. Investments**

Investments are reported at fair value based on quoted market prices for similar assets at June 30, 2025. The fair value hierarchy established by generally accepted accounting principles categorizes valuation inputs in three levels. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are unobservable. The quoted prices used by Lottery are Level 2 inputs. Changes in the fair value of investments are recognized as investment income or loss in the current year.

**I. Securities Lending**

Securities lending amounts are reported at the value of the cash collateral received. The security lending liability is reported at the cash amount received as collateral.

**J. Accounts Receivable**

Accounts receivable is reported net of an allowance for uncollectible accounts. Accounts receivable primarily consist of proceeds due from Lottery retailers. Most retailers selling Lottery products are required to remit weekly proceeds (Sunday through Saturday), less commissions, on the following Wednesday. Corporate accounts with multiple establishments may remit proceeds on the second Wednesday following the end of the business week.



**K. Inventories**

Inventories are valued at cost using the specific identification method. Ticket inventory consists of Scratch-its<sup>SM</sup> instant tickets primarily stored in the Lottery warehouse. A small amount of inventory is stored at retail establishments. Ticket inventory held in the warehouse is destroyed and recorded as an expense when distributions to retailers are no longer allowed. When activations are no longer allowed, tickets not sold at retail establishments are expensed. The tickets are returned to the warehouse and subsequently destroyed.

**L. Prize Reserves**

Prize reserves held by the Multi-State Lottery (MUSL) are amounts held to indemnify participating lotteries for prizes that may be won. Should the Lottery decide against participation in MUSL, these amounts would be returned.

**M. Capital Assets**

Capital assets, which mainly include gaming equipment and related software and licensing agreements, are reported at historical cost. Physical and intangible assets with a cost of \$5,000 or more and a useful life of more than one year are capitalized. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	5 to 40
Video lottery equipment	5 to 7 or per agreement
Other machinery and equipment	3 to 25
Leasehold improvements	3 to 10 or per lease agreement
Vehicles	5 to 10
Computer hardware and software	2 to 10 or per agreement
Intangible Right of Use Assets	Term of contract

**N. Leases**

The Lottery participates in several lease contracts for storage facilities and equipment. The contracts are recognized as a lease liability and an intangible right-to-use capital asset in the Statement of Net Position. Lease liabilities are recognized at the present value of payments expected to be made during the lease term. Lease terms may include optional renewal periods if they are reasonably expected to be exercised and rates can be estimated. The discount rate applied is the rate applied by the lessor. If the lessor rate is not provided Lottery policy is to use the Oregon Bond Index rate for the State of Oregon. The rate used is one where the effective date and borrowing term most closely relate to the lease initiation date and term. As payments are made the principal portion of payments reduce the liability.

The corresponding intangible asset is measured and recognized at the value of the initial lease liability. The asset is then amortized on a straight-line basis over its contract term.

**O. Subscription Based Information Technology**

Agreements allowing Lottery to use another party's information technology software, including hardware when necessary, are recognized as intangible right-to-use capital assets. The asset measurement includes costs necessary to place the software into service for Lottery use, as well as any future payment liabilities for use of the asset. Liabilities are measured at the discounted present value of future payments expected to be made during the contract term. Variable payments (such as user seat based charges) are not included in the measurement. Optional renewal periods, when they are reasonably expected to be exercised and rates can be estimated, are included. The discount rate used is the rate included in the contract. If a rate is not included Lottery policy is to use the Oregon Bond Index rate for the State of Oregon, using the rate and term that most closely relates to the contract term and start date.

Right to use assets are amortized generally over the term of the contract using a straight-line basis. Recorded liabilities are relieved as the principal portion of required payments is applied.

**P. Compensated Absences**

Employees earn vacation leave of 10 to 20 hours per month, depending upon length of service. All Lottery employees may accumulate a maximum of 350 hours per employee. Twice per year eligible employees have the option to be compensated for up to 80 hours of their vacation accrual balance. At employment termination any unused hours are paid. Lottery also awards state service milestone leave as employees reach five year increments of state service. The hours awarded are equivalent to the length of state service, up to 40 hours, and are generally required to be used or taken as compensation in the same year. Accumulated compensable leave and accumulated uncompensated overtime is recorded as an expense and a liability (compensated absences) as the benefits accrue to employees.

Employees accrue eight hours of sick time each month (prorated for less than full time employees). There is no cap to the balance an employee can accrue but balances are not compensable. Beginning in fiscal year 2025, in accordance with Governmental Accounting Standards Board (GASB) Statement 101, a liability is included in compensated absences for sick time balances that are anticipated to be used. All compensated absence liabilities are calculated based upon salary rates in effect at the fiscal year-end and include estimated employer expenses.

**Q. Net Pension Liability, Pension Related Deferred Inflows and Outflows of Resources and Pension Expense**

These items are included at amounts equal to Lottery's portion of the State of Oregon's proportionate share of Oregon Public Employee's Retirement System (PERS) plan totals measured as of June 30, 2024. Amounts are recognized on the same basis the plan uses. PERS uses the accrual basis of accounting. As such, revenues are recognized when earned, contributions are recognized when due, benefits and withdrawals are recognized when due and payable. Lottery pension expense is included in Salaries and Wages expense.

**R. Net Other Postemployment Benefits Asset and Other Postemployment Benefits Liabilities, Related Deferred Inflows and Outflows of Resources, and Expense**

Lottery employees may be covered by one of three postemployment benefit plans. The associated assets and liabilities for the two plans administered by the Oregon Public Employee's Retirement System (PERS) are measured as of June 30, 2024 and recognized on the same basis the plan uses. PERS recognizes revenues when earned, contributions when due and benefits/withdrawals are recognized when payable. The other plan is administered by the Public Employees Benefit Board (PEBB) and is measured as of June 30, 2025. Amounts included are Lottery's portion of the State of Oregon's amount of the respective other postemployment benefit plans. Expense for the plans is included in Salaries and Wages expense.

**2. Stewardship and Legal Compliance**

**A. Budgetary Compliance**

The Oregon State Lottery is exempt from State of Oregon Budget Laws. For budgeting purposes, the Commission adopts an annual Financial Plan based on revenue forecasts prepared by the Oregon Department of Administrative Services, Office of Economic Analysis, and activities identified in Lottery's annual Business and Strategic Plan. Quarterly, budgeted revenues and direct expenses (prizes, commissions and game vendor charges) are revised for changes to the revenue forecasts. Revisions to other expense items in the adopted budget must be approved by the Commission. The budget is prepared on the accrual basis of accounting. Actual expenses are monitored throughout the year for compliance with the approved budget and appropriate adjustments, if necessary, are presented to the Commission for approval. A comparison of revenues and expenses to the final revised and approved fiscal year 2025 Financial Plan is presented as supplementary information in this report.

**B. Video Lottery<sup>SM</sup> and Sports Wagering Net Revenue**

Video Lottery<sup>SM</sup> revenue is reported net of discounts and prize expense in the Statement of Revenues, Expenses, and Changes in Fund Net Position. The schedule on the next page reconciles cash received with actual wagering and prize activity:

Revenue		Prize Expense	
Cash Received	\$ 4,879,439,227	Cash Paid Out	\$ 3,712,517,464
Dollars Won and Played	10,981,363,695	Dollars Won and Played	10,981,363,695
Total Revenue	<u>\$ 15,860,802,922</u>	Total Prizes	<u>\$ 14,693,881,159</u>
Net Revenue before Discounts = \$1,166,921,763			

Sports wagering revenue is reported net of discounts and prize expense in the Statement of Revenues, Expenses, and Changes in Fund Net Position. Actual wagering activity is shown in the following table:

Wagers Placed	\$ 892,119,728
Wagers Refunded Due to Cancellations	(3,457,154)
Prizes Won	(783,387,050)
Net Revenue Before Discounts	<u>\$ 105,275,524</u>

### C. Use of Revenues and Net Revenues

Article XV of the Oregon Constitution requires that all prizes and expenses of the Lottery be paid from Lottery revenues and any remaining proceeds be used to benefit the public purposes of economic development, public education (including outdoor school), veterans services, or restoring and protecting parks, beaches, watersheds and native fish and wildlife habitats. ORS 461.500 requires that at least 84 percent of the total annual revenues be returned to the public in the form of prizes and net revenues benefiting the public purposes in the Constitution and statutes, that at least 50 percent of the total annual revenues be returned to the public in the form of prizes, and that no more than 16 percent of total annual revenues may be allocated for the payment of administrative expenses.<sup>1</sup>

The table below shows that for fiscal year 2025 the Lottery operated within the legal limits defined by ORS 461.500:

<u>Fiscal Year 2025 Revenues</u>		
Sales	\$ 17,164,218,854	
Other Distributable Income	29,136,867	
Total Distributable Revenue	<u>\$ 17,193,355,721</u>	
<u>Fiscal Year 2025 Distribution of Revenues</u>		
Revenues Returned to the Public:		
Prizes to the Public	\$ 15,742,869,026	91.57%
Unclaimed Prizes Paid/Due to Economic Development Fund	9,187,766	0.05%
Transfers Paid/Due to Economic Development Fund	887,426,294	5.16%
Total Revenues Returned to the Public	16,639,483,086	96.78%
Administrative Expenses	553,872,635	3.22%
Total Distribution of Revenues	<u>\$ 17,193,355,721</u>	<u>100.00%</u>

<sup>1</sup> Attorney General Opinion No. 8220 advises that ORS 461.548 regarding Video Lottery<sup>SM</sup> proceeds is unconstitutional and is not applicable. It is not included here.

#### D. Unclaimed Prizes

ORS 461.500 requires all unclaimed prizes to be allocated to the benefit of public purpose. Lottery administrative rules declare a prize as unclaimed when it is known that winning shares have been sold and have not been redeemed within one year of the end of the game, one year from the draw date, or one year from the date of issue. During fiscal year 2025, prizes in the amount of \$9,187,766 were determined to be unclaimed and were either transferred or accrued for transfer to the Economic Development Fund.

#### E. Contingency Reserve

ORS 461.510 (4) and Administrative Rule 177-010-0045 allows for the creation of a contingency reserve. In June 2025, the Lottery Commission approved a contingency reserve amount such that the cash available for future investment does not exceed \$150,000,000. In June 2024, the Lottery Commission approved an additional investment fund allotment to assist in funding future investments and unexpected expenses. The allotment is capped at \$50,000,000 and will be funded annually only after the cash portion is fully funded. The following table shows the liquidity detail of Unrestricted Net Position shown on the Statement of Net Position at June 30, 2025:

Cash Available for Future Investment (Uncommitted Contingency Reserve)	\$ 139,960,054
Committed by Commission for Capital and/or Expense Investment	50,000,000
Committed by Commission for Specific Projects	15,288,314
Inventory and Prepaid Expenses	6,796,209
Total Unrestricted Net Position	<u>\$ 212,044,577</u>

#### F. Transfers to Economic Development Fund

Of the 2025 fiscal year results, \$2,800,398 was retained for the contingency reserve. All income remaining after the retention and transfers to the General Obligation Bond Fund, was accrued for transfer to the Economic Development Fund. Actual cash transferred, including unclaimed prizes, during fiscal year 2025 was \$936,785,340. The remaining balance is included on the Statement of Net Position in current liabilities. The schedule below reconciles the amounts:

	Balance Owed at June 30, 2024	Amounts Accrued	Cash Paid to Economic Development	Balance Remaining at June 30, 2025
Income	\$ 274,277,169	\$ 887,426,294	\$ 927,793,096	\$ 233,910,367
Unclaimed Prizes	2,299,491	9,187,766	8,992,244	2,495,013
Total	<u>\$ 276,576,660</u>	<u>\$ 896,614,060</u>	<u>\$ 936,785,340</u>	<u>\$ 236,405,380</u>

### 3. Deposits

The Lottery uses a financial institution qualified by the Oregon State Treasurer to hold public funds, and the Oregon Short-Term Fund (OSTF) for deposits. The Office of the State Treasurer maintains the OSTF, an investment pool available for use by state agencies and local governments. A separate financial report for the OSTF may be obtained from the Office of the State Treasurer, 867 Hawthorne Ave. SE, Salem, Oregon 97301 or from the Treasurer's website at: <https://www.oregon.gov/treasury/public-financial-services/oregon-short-term-funds/pages/default.aspx>

The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Lottery or State Treasurer will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Lottery does not have a policy regarding custodial credit risk for deposits; however, the insurance and collateral requirements for state deposits are established by banking regulations and Oregon Revised Statute (ORS) Chapter 295. This statute creates a shared liability structure through a collateral pool of pledged securities held by a custodian. ORS 295 is administered by the Oregon State Treasurer using the Public Funds Collateralization Program (PFCP). This program monitors public funds balances in excess of Federal Deposit Insurance of \$250,000, total public

funds on deposit, depository net worth and capitalization information. All depositories are required to report quarterly at a minimum but may be required to report as often as weekly. Reported information determines each depository's minimum market value of securities that must be pledged as collateral.

The PFCP determines collateral requirements based on the capitalization of each depository. Well capitalized depositories must pledge securities with a market value of 10 percent of their last reported uninsured public funds deposits. Collateral requirements increase for depositories considered to be less than well capitalized. Collateral requirements may be up to 110 percent of uninsured public funds deposits. The Oregon State Treasurer, in consultation with the Department of Consumer and Business Services, may also require collateral up to 110 percent for well capitalized banks. Depositories with increased collateral requirements are required to report weekly to ensure collateralization at the appropriate level.

Consequently, Lottery's bank balance at June 30, 2025 of \$531,818,636, deposited in financial institutions and the OSTF, is insured or collateralized.

**4. Investments**

The State Treasurer is the Investment Officer for the State of Oregon. Investment standards are established in ORS 293.726 and require funds to be managed as a prudent investor would do. The Lottery does not have an independent investment policy.

**A. Custodial Credit Risk**

The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the State Treasurer will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Lottery's investments with the Office of the State Treasurer are registered in street name and held with the State Treasurer's custodian in the name of the State of Oregon. State Treasurer records segregate them to the Lottery.

**B. Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The length of time until maturity affects the exposure of the investment to fair value fluctuations. Lottery's investments are purchased to closely match the liability stream for prize payouts and are intended to be held until maturity.

This table shows the segmented time distribution of the fair value of all Lottery investments on June 30, 2025:

Investment Type	Less Than 1 Year	1-5 Years	6-10 Years	More Than 10 Years	Fair Value
U.S. Treasury STRIPS	\$ 10,876,040	\$ 32,481,983	\$ 24,064,449	\$ 19,972,920	\$ 87,395,392

**5. Securities Lending**

In accordance with State of Oregon (State) investment policies, state agencies may participate in securities lending. The Office of the State Treasurer has authorized its custodian to act as its agent in the lending of the State's securities pursuant to a form of loan agreement. There were no significant violations of the provisions of securities lending agreements during the fiscal year.

During fiscal year 2025, the State's securities lending agent lent short-term and fixed income securities from the OSTF and U.S. Government securities segregated to the Lottery and received as collateral U.S. dollar-denominated cash and U.S. Treasury securities. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of the loaned securities. The State can impose restrictions on the amount of the loans that the securities lending agent made on its behalf. No such restrictions were made during the year ended June 30, 2025. The State may pledge or sell collateral securities in the event of a borrower default; however, the Lottery and the State, through the State Treasurer's Securities Lending Agreements, are fully indemnified against losses due to borrower default. There were no losses during the year from the failure of borrowers to return loaned securities.

During the year, the State and borrowers maintained the right to terminate all securities lending transactions on demand. Therefore, the maturities of investments made with cash collateral generally did not match the maturities of the securities loans. On June 30, 2025, the State and the Lottery had no credit risk exposure to borrowers related to securities on loan.

As of June 30, 2025, the total fair value of securities on loan from the OSTF was \$1,665,671,833, the collateral received was \$1,699,206,469 and the fair value of invested collateral was \$66,945,936. The OSTF lending agent uses a fund to reinvest cash collateral. The fund is not rated and had a weighted average maturity of 5.38 days at June 30, 2025. As permitted under the fund's Declaration of Trust, participant purchases and redemptions are transacted at \$1.00 per unit ("constant value") based on the amortized cost of the fund's investments.

The Lottery's allocated portion of the OSTF securities on loan and Lottery owned investments on loan at June 30, 2025, is presented in the following schedule:

	Securities Lending Balances		
	Fair Value of Securities on Loan	Collateral Received	Fair Value of Invested Cash Collateral
Lottery Share OSTF	\$ 28,226,900	\$ 28,795,186	\$ 1,134,483
Lottery Investments	3,428,402	3,487,626	3,487,979
Total	<u>\$ 31,655,302</u>	<u>\$ 32,282,812</u>	<u>\$ 4,622,462</u>

## 6. Capital Assets

Capital asset activity for the year ended June 30, 2025, is shown in the following schedule:

	Beginning Balance	Increases	Decreases	Ending Balance
<b><u>Depreciable Capital Assets</u></b>				
Equipment	\$ 226,684,087	\$ 24,875,205	\$ 26,558,606	\$ 225,000,686
Building and Improvements	16,330,026	280,365	243,193	16,367,198
Vehicles	5,898,341	1,108,781	1,011,947	5,995,175
Computer Software	4,509,922	15,864	-	4,525,786
Right-to-Use Leased Equipment and Facilities	3,192,662	1,964,382	50,301	5,106,743
Right-to-Use Subscription Software	27,945,991	10,590,874	(1,631,659)	40,168,524
Other Assets	239,821	-	20,219	219,602
Total Assets Being Depreciated	284,800,850	38,835,471	26,252,607	297,383,714
<b><u>Accumulated Depreciation/Amortization</u></b>				
Equipment	147,264,286	30,154,955	26,529,133	150,890,108
Building and Improvements	9,243,340	501,281	455,481	9,289,140
Vehicles	2,656,089	499,656	758,939	2,396,806
Computer Software	4,393,237	60,105	-	4,453,342
Right-to-Use Leased Equipment and Facilities	1,354,287	1,557,904	7,243	2,904,948
Right-to-Use Subscription Software	8,171,004	6,544,542	164,255	14,551,291
Other Assets	194,509	26,336	20,218	200,627
Total Accumulated Depreciation	173,276,752	39,344,779	27,935,269	184,686,262
<b><u>Capital Assets Not Being Depreciated</u></b>				
Building and Improvements	444,849	-	444,849	-
Right-to-Use Subscription Software In Progress	3,171,507	662,058	3,171,507	662,058
Capital Assets, Net	<u>\$ 115,140,454</u>	<u>\$ 152,750</u>	<u>\$ 1,933,694</u>	<u>\$ 113,359,510</u>

Increases in depreciable and non-depreciable assets reflect acquisitions of new assets during the year. Decreases reflect the value of assets disposed of during fiscal year 2025 and reclassifications between asset types such as from non-depreciable to depreciable.

## 7. Long-term Liabilities

The following schedule presents changes in long-term liabilities during the fiscal year, as well as the portion due in the next fiscal year.

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Prizes	\$ 139,960,471	\$ 275,357,995	\$ 278,289,393	\$ 137,029,073	\$ 42,883,014
Compensated Absences*	9,487,888	951,408	-	10,439,296	3,131,789
Subscription Software Contracts	6,812,310	3,962,305	5,077,034	5,697,581	3,546,651
Leases	1,761,060	1,964,382	1,558,965	2,166,477	1,590,369
Pre-SLGRP Pension Debt	1,596,354	-	669,128	927,226	352,138
	<u>\$ 159,618,083</u>	<u>\$ 282,236,090</u>	<u>\$ 285,594,520</u>	<u>\$ 156,259,653</u>	<u>\$ 51,503,961</u>

\*The beginning balance reflects the cumulative effect of the change in accounting principle from implementation of GASB Statement 101 (see Note 14). The change in compensated absences liability is presented as a net change.

As of June 30, 2025, there were 85 Oregon Lottery prizes with remaining long-term annual prize payments. The estimated number of years remaining for payments extends to 57 years. The following schedule of payments includes claimed prizes with guaranteed payments for a fixed period. Although estimated and included in prize liability, conditional prize payments are not shown in the following table:

Fiscal Year Ending June 30	Principal	Interest
2026	\$ 9,032,071	\$ 176,928
2027	8,078,620	402,379
2028	6,192,489	472,510
2029	5,348,265	565,733
2030	5,157,696	663,303
2031-2035	20,518,437	4,263,557
2036-2040	9,585,630	3,150,364
2041-2045	3,805,338	1,844,655
2046-2050	2,756,398	1,746,929
2051-2054	389,469	473,872
Total Guaranteed Prize Payments Due	<u>\$ 70,864,413</u>	<u>\$ 13,760,230</u>

The Lottery has 24 software subscription contracts requiring monthly or annual payments for a defined period. Gaming software licenses include the video gaming system and second chance drawing software. Beginning in September 2017 Lottery contracted for a video gaming system. The system includes all hardware and software necessary for a host and backup system that communicates and stores transactions occurring on Video Lottery<sup>SM</sup> terminals throughout the State. In May 2024 an amendment to the original contract was signed which extends the expiration date to September 30, 2026. Should the Lottery default through non-payment or breach of contract, undisputed amounts on invoices for services performed and deliverables delivered, less any amounts previously paid, are due immediately. The second chance drawing software contract includes draw configuration and support for one or more application programming interfaces. The contract began in February 2021 and in November 2023 was extended to expire in February 2027. Lottery does have the right to terminate the contract with a 30-day notice to the contractor.

The Lottery has also chosen to recognize a liability for its retailer partner management software. Although it's operating under an annual subscription, the system had significant implementation costs leading to the assumption annual fees

will continue. The liability was estimated with an assumed service life of five years, ending in April 2028. Other licenses held are for human resource software used for recruiting, compensation, payroll, and employee engagement; a marketing tool; and information technology security and tracking software.

Software subscriptions are recognized as a liability for the present value of required future payments. The future principal and interest portions for payments required by software subscriptions are shown in the table below:

Fiscal Year Ending June 30	Principal	Interest
2026	\$ 3,546,651	\$ 135,613
2027	1,980,210	43,122
2028	90,145	4,239
2029	80,575	1,528
Total	<u>\$ 5,697,581</u>	<u>\$ 184,502</u>

The Lottery participates in seven property leases for storage facilities and a payment center. The Lottery also participates in eight leases for billboards and six for office equipment. The leases are recognized as right to use capital assets with a corresponding liability for the discounted present value of the payments required. Future lease and interest payments required are displayed in the following table:

Fiscal Year Ending June 30	Principal	Interest
2026	\$ 1,590,369	\$ 40,528
2027	396,245	9,271
2028	122,760	3,620
2029	57,103	745
Total Lease Payments Due	<u>\$ 2,166,477</u>	<u>\$ 54,164</u>

Prior to the formation of the PERS State and Local Government Rate Pool (SLGRP), the State and community colleges were pooled together in the State and Community College Pool (SCCP), while local government employers participated in the Local Government Rate Pool (LGRP). These two pools combined to form the SLGRP effective January 1, 2002. The unfunded actuarial liability (UAL) attributable to the SCCP at the time the SLGRP was formed is maintained separately, is reduced by contributions and increased for interest charges at the assumed interest rate. The balance of the pre-SLGRP pooled liability attributable to the State is being amortized over the period ending December 31, 2027. The Pre-SLGRP Pension Debt of \$927,226 represents Lottery's allocation of the state liability. The table below shows the payment schedule:

Fiscal Year Ending June 30	Principal	Interest
2026	\$ 352,138	\$ 58,007
2027	376,855	33,291
2028	198,233	6,839
Total Pre-SLGRP Payments Due	<u>\$ 927,226</u>	<u>\$ 98,137</u>



## 8. Discounts and Allowances

Revenues are reported net of discounts and free plays in the Statement of Revenues, Expenses and Changes in Fund Net Position. Some Lottery game structures offer free tickets as prizes instead of cash. The sales value of these prizes reduce sales rather than being included as prize expense. For fiscal year ended June 30, 2025 Lottery awarded free play prizes of \$737,303. Promotional discounts and free plays also reduced sales by \$15,474,487.

At June 30, 2025, accounts receivable in the Statement of Net Position is reported net of a \$1,091,501 allowance for uncollectible amounts.

## 9. Joint Venture

The Multi-State Lottery Association (MUSL) was established September 16, 1987, to coordinate lottery games with larger prizes than the individual states could offer by themselves. The Oregon Lottery has been a participating member since the inception of MUSL. Each participating state sells its choice of MUSL products and keeps all profits earned. Participating states contribute amounts necessary to fund the estimated and actual prizes won, reserve prize pools, and costs for services of MUSL and the Product Groups. For the fiscal year ending June 30, 2025 MUSL service fees were covered by interest earnings and participants were not charged additional amounts.

MUSL is a non-profit, government-benefit association owned and operated by its member lotteries. It is governed by a board on which each member lottery is represented. Each member lottery has one vote. The Board's responsibilities to administer multi-state lottery games are performed through product groups, advisory committees, or panels staffed by officers and independent contractors as appointed by the Board. These officers and consultants serve at the pleasure of the Board and the Board prescribes their powers, duties, and qualifications. Product groups manage product offerings, establish budgets, establish rules and policies for a product as well as the fees for services. The Finance Committee recommends all fees for services to be charged by MUSL and product groups to the Executive Committee who review and submit to the Board for final action. MUSL is subject to annual audits conducted by independent auditors that are retained by the Board. Upon termination of the MUSL's existence, if such termination should occur, the member lottery would receive any proceeds determined available for distribution by the Board.

The fiscal year end for MUSL is June 30. Significant long-term liabilities of MUSL are prize annuities due, which are fully funded through investments in U.S. Government securities. The schedule below presents the summarized financial activity from MUSL financial statements as of June 30, 2025 and June 30, 2024 (in thousands):

	<b>2025</b>	<b>2024</b>
Assets	\$ 923,899	\$ 782,442
Total Assets	<u>\$ 923,899</u>	<u>\$ 782,442</u>
Liabilities	\$ 855,888	\$ 719,604
Net Assets <sup>1</sup> - Unrestricted	68,011	62,838
Total Liabilities and Net Assets <sup>1</sup>	<u>\$ 923,899</u>	<u>\$ 782,442</u>
Revenue	\$ 40,627	\$ 45,604
Expenses	35,454	17,420
Increase/(Decrease) in Net Assets <sup>1</sup>	<u>\$ 5,173</u>	<u>\$ 28,184</u>

<sup>1</sup>Because MUSL is organized as a non-profit, its financial statements have been prepared in accordance with accounting standards promulgated by the Financial Accounting Standards Board (FASB). Therefore, MUSL's financial statements use the term "net assets" rather than "net position" for equity.

If needed, the financial statements for MUSL may be obtained from the Multi-State Lottery Association, 8101 Birchwood Court, Suite R, Johnston, Iowa 50131.

## **10. Other Significant Commitments and Contingencies**

### **A. Commitments**

In October 2019 the Lottery signed a comprehensive agreement for software and services associated with processing transactions for traditional products. The initial contract term is five years from the go-live date of May 23, 2021. During this term Lottery will pay 2.5047 percent of net sales of traditional products. Contract extension options are available for two additional five-year terms. For fiscal year 2025 expenses under the contract were \$10,794,834. These expenses are included in Game Vendor Charges on the Statement of Revenues, Expenses, and Changes in Fund Net Position.

A sports wagering contract was signed in December 2021. The term is seven years from the launch date of January 18, 2022. Additional extension terms can be negotiated. Fees under the contract are 49 percent of net receipts (wagers less prizes but not including player incentives and related prizes) and 51 percent of player incentives and other expenses such as league fees and costs related to player account servicing. However, player incentives are capped at 15 percent of net receipts and player costs are capped at 4 percent of net receipts. The contract generally can only be terminated for contract breaches and changes of legal standing to engage in sports wagering. Total Lottery expenses for sports wagering for the fiscal year ending June 30, 2025 were \$47,502,062. These expenses are included in Game Vendor Charges on the Statement of Revenues, Expenses, and Changes in Fund Net Position.

### **B. Unemployment Benefits**

State employees who qualify are entitled to benefit payments during periods of unemployment. Each state agency is required to reimburse the Employment Department for benefit payments made to former employees. There is no practical method of estimating the amount of future benefit payments that may be made to former employees for wage credits earned prior to fiscal year end. Consequently, this potential obligation is not reported in the accompanying financial statements. For the fiscal year ended June 30, 2025, \$53,051 of reimbursements were expensed.

## **11. Employee Retirement Plan**

### **A. General Information**

The State of Oregon participates in the Oregon Public Employees Retirement System (PERS) plan. As an agency of the State of Oregon, eligible Lottery employees receive pension benefits through the plan. PERS is a defined benefit, cost-sharing multiple-employer plan, administered by the Public Employees Retirement Board (Board) as required by Chapters 238 and 238(A) of the Oregon Revised Statutes (ORS). Board members are appointed by the governor and confirmed by the state Senate.

Pension benefits are based on hire dates and are provided under the PERS plan or the Oregon Public Service Retirement Plan (OPSRP). PERS members who established membership before January 1, 1996 receive PERS Tier 1 benefits while those who established membership on or after that date receive PERS Tier 2 benefits. The PERS plan was closed to new members on August 28, 2003. Eligible employees hired after that date are members of OPSRP. Both plans provide a life pension, death, and disability benefits.

#### Pension Benefit

Tier 1/Tier 2 member's basic pension benefits are calculated based on years of service and final average salary, multiplied by 1.67 percent for general service employees and 2.0 percent for police and fire (P&F) employees. Benefits may also be calculated under a money match computation if a greater benefit results. For members contributing prior to August 21, 1981 benefits may also be calculated under a formula plus annuity computation. Pension benefit options include survivorship and lump sum refunds. The retirement allowance is payable monthly for life.

Tier 1 full pension benefits are available at age 58 (age 55 for P&F) or any age with 30 years of service (25 for P&F). There is a reduced benefit option available at age 55 (50 for P&F) and fewer than 30 years of service (25 for P&F). Tier 2 members can retire at age 60.

OPSRP member pension benefits are calculated based on years of service and the final average salary multiplied by 1.5 percent for general service employees and 1.8 percent for P&F. General service employees may retire at 65 or

at age 58 with 30 years of service. P&F employees are eligible at age 55 (prior to January 1, 2025 eligible age was 60) or age 53 with 25 years of service.

OPSRP also includes the Individual Account Program (IAP) for employee contributions. Beginning January 1, 2004 all Tier 1/Tier 2 plan non-retired members also established an account in the IAP. Prior to July 1, 2020 all employee contributions were deposited in the member's account along with earnings. Beginning July 1, 2020 employee's whose monthly salary exceeds established monthly thresholds have a portion of their contributions redirected to an Employee Pension Stability Account (EPSA) which will be used to pay for part of the future pension benefit. Employees have the option to make additional voluntary contributions to replace any redirected amounts. IAP accounts are reduced by administrative expenses and losses. At retirement, IAP account balances are distributed to employees through a choice of a lump-sum payment or annuity options. Tier 1/Tier 2 employee contributions prior to January 1, 2004 remain in the member's defined benefit account.

#### Death Benefit

Upon the death of a non-retired PERS Tier 1/Tier 2 member the beneficiary receives a lump-sum refund of the member's accumulated contributions and interest. The beneficiary also receives a lump-sum payment from employer funds equal to the account balance. Upon the death of a non-retired OPSRP member the spouse (or person constitutionally required to be treated as a spouse) receives a life pension at 50 percent of what would have been paid to the member.

#### Disability Benefit

All members can receive non job-related disability benefits after 10 years of service. Job-related disability is available for any length of service. Tier 1/Tier 2 monthly benefits are calculated with service time to age 58 (55 for P&F). OPSRP members receive 45 percent of their salary during the last full month of service.

#### Benefit Changes

After retiring, PERS plan members may choose to continue participation in a variable equities investment account and may experience benefit fluctuations due to changes in the market value of equity investments. Cost-of-living benefit adjustments (COLA) for both PERS and OPSRP members are required annually in current Oregon statutes. For service time before October 1, 2013 adjustments are tied to the Portland Consumer Price Index with a 2 percent annual cap. Service time on or after October 1 receives a 1.25 percent increase on the first \$60,000 of annual benefit and .15 percent for benefit over \$60,000. The Oregon legislature has authority to change benefits.

#### Contributions

As required by Oregon statute, employer contribution rates are actuarially determined and allow accumulation of assets sufficient to pay defined pension benefits when due. Employer contribution rates are expressed as a percentage of covered payroll. The Board's practice is to implement new rates in each odd-numbered year based on the valuation of the previous odd-numbered year. Rates used in fiscal year 2025 were effective July 1, 2023 and based on the December 31, 2021 valuation. Lottery contributions in fiscal year 2025 were \$9,183,638.

Set by statute, Lottery employees contribute 6 percent of covered salary to their IAP account. However, beginning in July 2020 a portion of monthly employee contributions may be redirected to the employee's EPSA account and used to fund their pension benefit. Redirects are required when the PERS system is less than 90 percent funded and an employee's monthly salary exceeds the monthly salary threshold established by the legislature. The percentage of monthly contributions redirected is determined by plan. For Tier 1/Tier 2 members 2.5 percent of employee contribution is redirected and for OPSRP members .75 percent is redirected.

### **B. Net Pension Liability, Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions**

The collective net pension liability, measured as of June 30, 2024, is based on the December 31, 2022 actuarial valuation rolled forward to the measurement date. IAP account balances are not included in the measurement of the total pension liability. Assumptions used for the measurement include those shown in the table on the following page:

Experience Study Report	2022, published July 24, 2023
Actuarial Cost Method	Entry Age Normal
<b>Actuarial Assumptions:</b>	
Inflation Rate	2.40 percent
Investment Rate of Return	6.90 percent
Projected Salary Increases	3.40 percent
Cost of living adjustments (COLA)	Blend of 2.00 percent COLA and graded COLA (1.25/0.15) percent in accordance with Moro decision; blend based on service.
Mortality	<p><u>Healthy retirees and beneficiaries:</u> Pub-2010 Healthy Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><u>Active members:</u> Pub-2010 Employee, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><u>Disabled Retirees:</u> Pub-2010 Disable Retiree, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

The discount rate used to measure the collective pension liability was 6.90 percent. The projection of cash flows used to determine the discount rate assumed contributions from contributing employers and plan members are made at the actuarially determined rates required to meet projected benefit payments. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments.

The long-term expected rate of return used in projecting the collective pension liability is based on a forward-looking capital market economic model. The assumed asset allocation is based on the Oregon Investment Council's (OIC) target allocation and actual investments in January 2023 based on the target. Using the OIC description of asset classes, investments were mapped to the asset classes and percentages below. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption.

The following table shows the assumptions used:

Asset Class	Target Allocation	Annual Arithmetic Return	20-Year Annualized Geometric Mean	Annual Standard Deviation
Global Equity	27.50%	8.57%	7.07%	17.99%
Private Equity	25.50	12.89	8.83	30.00
Core Fixed Income	25.00	4.59	4.50	4.22
Real Estate	12.25	6.90	5.83	15.13
Master Limited Partnerships	0.75	9.41	6.02	27.04
Infrastructure	1.50	7.88	6.51	17.11
Hedge Fund of Funds - Multistrategy	1.25	6.81	6.27	9.04
Hedge Fund Equity - Hedge	0.63	7.39	6.48	12.04
Hedge Fund - Macro	5.62	5.44	4.83	7.49
Assumed Inflation - Mean			2.35%	1.41%

PERS actuarially determined each employer's proportionate share by comparing each employer's projected long-term contribution effort to the plan with the total projected long-term contribution effort of all employers. The projected long-term contribution effort is estimated by combining the present value of projected future normal cost contributions with projected contributions required for past unfunded actuarial liabilities (UAL) and reducing those projections with any transition surpluses, lump sum payments from employers, and pre-State and Local Government Rate Pool (SLGRP) surpluses at the valuation date. Estimated future normal cost rate contributions represent future service contributions while UAL estimated contributions represent contributions for past service. PERS has determined employer transition liabilities to meet the definition of separately financed employer liabilities and are not included in the projected contribution effort. The State of Oregon's proportion was 29.84 percent as of the prior June 30, 2023 measurement date and decreased to 28.11 percent as of the June 30, 2024 measurement date.

The State of Oregon's proportionate share of the net pension liability was allocated to individual funds based on actual fiscal year 2024 contributions. Lottery is 1.08 percent of the State's share, a decrease of .07 percent from the June 30, 2023 measurement date. Lottery's proportion of the State's share equates to .30 percent of the collective net pension liability. As of June 30, 2025 Lottery reported a net pension liability of \$67,778,764. The following demonstrates Lottery's proportionate share of the net pension liability sensitivity to a one percentage point change in the discount rate:

1% higher discount rate – 7.9%	\$ 34,997,534
1% lower discount rate – 5.9%	\$106,918,247

For the year ended June 30, 2025 Lottery recognized pension expense of \$9,676,759. At June 30, 2025 Lottery reported deferred outflows of resources and deferred inflows of resources related to pensions from the sources in the following table:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 4,015,264	\$ (161,766)
Changes in assumptions	6,814,499	(8,730)
Net difference between projected and actual earnings on investments	4,305,847	-
Changes in proportion and differences between fund contributions and proportionate share of contributions	4,927,179	(5,544,348)
Lottery contributions subsequent to the measurement date	9,183,638	-
	<u>\$ 29,246,427</u>	<u>\$ (5,714,844)</u>

Lottery contributions subsequent to the measurement date will reduce the net pension liability in the upcoming fiscal year. Other deferred amounts will be included in pension expense as shown in this table:

Fiscal Year Ending June 30	Amount to Pension Expense
2026	\$ 618,803
2027	7,831,219
2028	3,920,618
2029	1,711,701
2030	265,604
Thereafter	-
Total	<u>\$ 14,347,945</u>

Detailed information about the PERS pension plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report on the PERS website at:  
<https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>

## 12. Other Postemployment Benefit Plans

Oregon Lottery employees may be eligible for post-retirement insurance coverage through three other postemployment benefit (OPEB) plans available. Two plans are administered by the Public Employees Retirement System (PERS) and the other is administered by the Public Employees Benefit Board (PEBB). Lottery, as an enterprise fund of the State of Oregon, recognizes a portion of each plan in the financial statements.

### A. Plans Administered by the Public Employees Retirement System

The Retirement Health Insurance Account (RHIA), administered by PERS, is a cost-sharing, multiple-employer OPEB plan. The plan authorizes a payment of up to \$60 towards the monthly cost of health insurance for eligible PERS members. To be eligible the PERS member must have eight or more years of qualifying service in PERS at the time of retirement, receive both Medicare Parts A and B coverage, and enroll in a PERS-sponsored health plan. The coverage also extends to members receiving a disability allowance, as if the member had at least eight years of creditable service. A surviving spouse or dependent of a deceased PERS retiree is eligible if he or she is receiving a retirement benefit or allowance from PERS or was insured at the time of the member's death and the member retired before May 1, 1991. The plan is closed to entrants hired on or after August 29, 2003.

The RHIA plan and benefit amount is established by ORS 238.420. There are no automatic or ad-hoc adjustments to the benefit amount in the statute.

The other plan administered by PERS is the Retiree Health Insurance Premium Account (RHIPA). This plan is a single employer plan with the State of Oregon as the single employer. As authorized by ORS 238.415 retirees receive payment for the average difference between the health insurance premiums paid by retired state employees and the premiums paid by active state employees. The average amount is determined by the PERS Board on or before January 1 of each year. This plan is closed to entrants hired on or after August 29, 2003.

Retirees are eligible for the RHIPA plan if they have eight or more years of qualifying service but are not eligible for federal Medicare coverage. Retirees receiving a disability pension are also eligible if the pension was calculated as if they had eight or more years qualifying service and are not receiving federal Medicare coverage. A surviving spouse or dependent of a retired state employee is eligible if he or she is receiving a retirement benefit from PERS or was insured at the time the member died and the member retired on or after September 29, 1991.

Both plans are required by statute to be funded through employer contributions in the amount actuarially necessary to fund the liabilities of the plans. Employer contribution levels must be established by the PERS Board using the same actuarial assumptions it uses to determine employer contribution rates for the Public Employees Retirement Fund. Contribution rates for the fiscal year ending June 30, 2025 were effective July 1, 2023 and based on the December 31, 2021 valuation. The rates are a percentage of covered payroll and vary by the retirement plan of the participant. The contribution rates and amounts contributed by Lottery during the year ended June 30, 2025 are shown in the following table:

	RHIA		RHIPA	
	PERS Tier 1/Tier 2	OPSRP	PERS Tier 1/Tier 2	OPSRP
Normal Cost	0.04 %	0.00 %	0.09 %	0.00 %
Unfunded Actuarial Liability	(0.04)%	0.00 %	(0.09)%	0.00 %
Total Required Rate	0.00 %	0.00 %	0.00 %	0.00 %
Amounts Contributed	\$ -	\$ -	\$ -	\$ -

Both plans use assumptions and other inputs to measure the total OPEB liability. These assumptions and inputs are shown in the table below:

	RHIA	RHIPA
Plan Type	Cost-Sharing Multiple Employer	Single Employer (State of Oregon)
Valuation date	December 31, 2022	December 31, 2022
Measurement date	June 30, 2024	June 30, 2024
Experience Study	2022, published July 24, 2023	2022, published July 24, 2023
Actuarial assumptions:		
Actuarial cost method	Entry Age Normal	Entry Age Normal
Inflation rate	2.40 percent	2.40 percent
Long-term expected rate of return	6.90 percent	6.90 percent
Discount rate	6.90 percent	6.90 percent
Projected salary increases	3.40 percent	3.40 percent
Retiree healthcare participation	Healthy retirees: 25.0% Disabled retirees: 15.0%	8-14 years of service: 10.0% 15-19 years of service: 11.0% 20-24 years of service: 12.0% 25-29 years of service: 20.0% 30+ years of service: 25%
Healthcare cost trend rate	Not Applicable	Applied at beginning of plan year, starting with 6.6% for 2023, increasing to 7.0% for 2024, decreasing to 4.2% for 2032, increasing to 4.3% for 2055, and decreasing to an ultimate rate of 3.8% for 2074 and beyond
Mortality	<b>Healthy retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. <b>Active members:</b> Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. <b>Disabled retirees:</b> Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.	<b>Healthy retirees and beneficiaries:</b> Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. <b>Active members:</b> Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation. <b>Disabled retirees:</b> Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

For both plans, the projections of cash flows used to determine the discount rate assumes that employer(s) contributions are made at the contractually required rates, as actuarially determined.

The long-term expected rate of return for both plans is the same as that used for pension benefit projections, 6.9 percent. A description of how this rate is determined and information on the assumed asset allocation of the portfolio is included in Note 11.B. This long-term rate was applied to all periods of projected benefit payments to determine the total OPEB liability for both plans.

For the RHIA cost-sharing multiple-employer plan, employer proportionate share was determined by the ratio of each employer's valuation payroll to the total valuation payroll of the plan during the measurement period. For both plans, the State of Oregon's internal allocation among funds was based on fiscal year 2023 actual contributions from

each fund. Lottery's share of both plans is shown below. The amounts are measured as of June 30, 2024 based on a December 31, 2022 actuarial valuation rolled forward. Effects of a 1 percentage point change in the healthcare cost trend rate and the discount rate are also shown in the following table:

	RHIA	RHIPA
State of Oregon Share of Plan	30.65%	100.00%
Lottery Percent of State of Oregon Share	1.18%	1.01%
Lottery Share of Net OPEB Liability/(Asset)	\$ (1,456,548)	\$ (520,031)
Lottery Share with:		
1% increase in healthcare cost trend rate	\$ (1,456,548)	\$ (485,143)
1% decrease in healthcare cost trend rate	\$ (1,456,548)	\$ (551,725)
1% increase in the discount rate – 7.9%	\$ (1,549,735)	\$ (541,638)
1% decrease in the discount rate – 5.9%	\$ (1,348,321)	\$ (498,098)

In the fiscal year ending June 30, 2025, Lottery recognized expense/(income) for the RHIA and RHIPa plans in the following amounts respectively; \$(72,308) and \$(90,861). The following table shows the balances of Lottery's deferred outflows and inflows for the two plans:

	RHIA		RHIPa	
	Deferred Outflow of Resources	Deferred Inflow of Resources	Deferred Outflow of Resources	Deferred Inflow of Resources
Differences between expected and actual experience	\$ -	\$ (28,488)	\$ -	\$ (102,121)
Changes in assumptions	-	(18,424)	4,034	(90,022)
Net difference between projected and actual earnings on investments	41,126	-	19,123	-
Changes in proportion and differences between fund contributions and proportionate share of contributions	81,491	(1,453)	-	-
Contributions Subject to Measurement Date	-	-	-	-
	<u>\$ 122,617</u>	<u>\$ (48,365)</u>	<u>\$ 23,157</u>	<u>\$ (192,143)</u>

Contributions subsequent to the measurement date will reduce the liability in the upcoming fiscal year. The other deferred amounts will increase/(reduce) OPEB expense as follows:

Fiscal Year Ending June 30	RHIA	RHIPA
2026	\$ (9,934)	\$ (71,691)
2027	57,189	(37,302)
2028	22,249	(35,981)
2029	4,748	(16,444)
2030	-	(7,568)
Thereafter	-	-
Total	<u>\$ (74,252)</u>	<u>\$ (168,986)</u>

Detailed information about the PERS other postemployment benefit plan's fiduciary net position is available in the separately issued Annual Comprehensive Financial Report on the PERS website at:

<https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>



## B. Plan Administered by the Public Employees Benefit Board

The Public Employees Benefit Board (PEBB), through the authority of Oregon Revised Statutes Chapter 243, offers healthcare assistance to eligible retired employees and their beneficiaries. The PEBB plan is a multi-employer defined benefit plan which accumulates no assets in a trust that meets the paragraph 4 requirements of Governmental Accounting Standards Board Statement 75. The plan allows retired employees to continue their health insurance coverage on a self-pay basis until they are eligible for Medicare. The premium rate for retired employees is determined by pooling the retirees with active employees and thus creates an implicit rate subsidy. Employees are eligible if they retire and are immediately eligible for a pension benefit from PERS. In addition, the retiree must have been enrolled in a PEBB medical or dental plan immediately prior to retirement. Retirees must enroll in the plan within 30 days of the end of their active coverage.

The total OPEB liability for the PEBB plan was actuarially measured as of July 1, 2024 and projected forward to June 30, 2025. In projecting the future benefits the discount rate used is based on the General Obligation 20-Year Municipal Bond Index published by The Bond Buyer on June 26, 2025. There are no assets accumulated for payment of the liability. The following table shows significant assumptions used:

Valuation Date	July 1, 2024
Measurement Date	June 30, 2025
Discount Rate	5.20%
Health Care Cost Trend	4.50% per year
General Inflation	2.40% per year
Annual Salary Increases	3.40% per year
Mortality	Based on Pub-2010 mortality tables, with adjustments for PERS experience and generational mortality improvements using the Milliman Unisex Social Security Data (60-year average) Scale, with data through 2019
Demographic Assumptions	January 1, 2017 through December 31, 2022 actuarial experience study adopted by the Public Employees Retirement System.

Lottery, as a fund of the State of Oregon, recognizes a portion of the total liability. Fund proportions for fiscal year 2025 are based on actual contributions for fiscal year 2025. Lottery's share of the liability at June 30, 2025 is \$930,392 which is 0.73 percent of the State of Oregon's liability. The sensitivity of the liability to changes in the discount rate and healthcare cost trend rate are shown in the following table:

Lottery Share with:	
1% increase in healthcare cost trend rate – 5.5%	\$ 1,047,005
1% decrease in healthcare cost trend rate – 3.5%	\$ 831,201
1% increase in the discount rate – 6.2%	\$ 868,602
1% decrease in the discount rate – 4.2%	\$ 996,454

For the fiscal year ended June 30, 2025 Lottery recognized an expense amount of \$6,314 for the PEBB plan. The balances of Lottery's deferred outflows and inflows for the plan are as follows:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 80,624	\$ (120,420)
Changes in assumptions	19,448	(172,959)
Total	<u>\$ 100,072</u>	<u>\$ (293,379)</u>

The amounts will reduce Lottery's proportion of OPEB expense in future years as follows:

Fiscal Year Ending June 30,	Amount to OPEB Expense
2026	\$ (55,832)
2027	(58,698)
2028	(51,974)
2029	(34,724)
2030	(10,886)
Years thereafter	18,807
Total	<u>\$ (193,307)</u>

### 13. Risk Financing

The State of Oregon administers property and casualty insurance programs covering State government through its Insurance Fund (included in the Central Services Fund). The Insurance Fund services claims for direct physical loss or damage to state property; tort liability claims brought against the State, its officers, employees, or agents; workers' compensation; employee dishonesty; and faithful performance coverage for certain positions required by law to be covered as well as other key positions.

As a state agency, the Lottery participates in the Insurance Fund. The cost of servicing insurance claims and payments is covered by charging an assessment to each state agency based on its share of services provided in a prior period. The total statewide assessment for each coverage type is based on independent annual actuarial forecasts and administrative costs, less any available equity in the Insurance Fund from the prior biennium. Lottery's fiscal year 2025 share of the 2023-2025 biennial assessment was \$713,379. Also recognized was \$583,225 for Lottery specific cyber security policies. For the Lottery, the amount of claim settlements did not exceed insurance coverage for each of the past three fiscal years.

### 14. Prior Period Restatement

Fiscal year 2025 financial statements incorporate the implementation of GASB Statement 101 (Compensated Absences). This statement requires financial recognition of liabilities for paid leave types where the leave has been awarded for services already rendered, the leave accumulates, and the leave is more likely than not to be used for time off or settled through a cash payment. Prior to adopting GASB Statement 101, Lottery only reported liabilities for those leave balances where it was known they would be used or compensated through cash payments. The prior year cumulative effect of recognizing the additional compensated absence liability was a reduction to the beginning net position of \$4,617,254. This is displayed on the Statement of Revenues, Expenses, and Changes in Fund Net Position.



# **Required Supplementary Information**

**Schedule of Lottery Proportionate Share of the Net Pension Liability/(Asset)**  
**Oregon Public Employees Retirement System Plan (PERS)**  
**Last Ten Measurement Dates**  
(Dollars in Millions)

As of June 30,	Oregon State Lottery				PERS Fiduciary Net Position as a Percent of Total Pension Liability
	Percent of Collective Net Pension Liability/(Asset)	Share of Collective Net Pension Liability/(Asset)	Covered Payroll	Share of Collective Net Pension Liability/ (Asset) as a Percentage of Covered Payroll	
2024	0.3%	\$ 67.8	\$ 46.6	145.4%	79.3%
2023	0.3%	64.1	43.5	147.3%	81.7%
2022	0.3%	49.0	41.6	117.6%	84.5%
2021	0.3%	30.8	34.7	88.8%	87.6%
2020	0.3%	72.1	43.5	165.8%	75.8%
2019	0.3%	43.5	31.9	136.4%	80.2%
2018	0.3%	38.2	32.1	119.0%	82.1%
2017	0.2%	29.8	30.7	97.1%	83.1%
2016	0.2%	34.4	30.1	114.1%	80.5%
2015	0.2%	11.4	28.1	40.6%	91.9%

(See Notes to Required Supplementary Information)

**Schedule of Lottery Pension Contributions**  
**Oregon Public Employees Retirement System Plan (PERS)**  
**Last Ten Fiscal Years**  
(Dollars in Millions)

Fiscal Year Ending June 30,	Actuarially Required Contributions	PERS Recognized Contributions	Contribution Deficiency/ (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ 9.2	\$ 9.2	\$ -	\$ 50.7	18.10%
2024	8.4	8.4	-	46.6	17.97%
2023	7.3	7.3	-	43.5	16.79%
2022	7.0	7.0	-	41.6	16.93%
2021	5.2	5.2	-	34.7	14.94%
2020	6.5	6.5	-	43.5	14.87%
2019	3.5	3.5	-	31.9	10.97%
2018	3.5	3.5	-	32.1	10.90%
2017	2.3	2.0	0.3	30.7	6.48%
2016	2.3	2.0	0.3	30.1	6.75%

(See Notes to Required Supplementary Information)

**Schedule of Lottery Proportionate Share of the Net OPEB Liability/(Asset)**  
**Oregon Public Employees Retirement System Retiree Health Insurance Account (RHIA)**  
**Last Ten Measurement Dates\***  
(Dollars in Thousands)

As of June 30,	Oregon State Lottery			Share of Collective Net OPEB Liability/(Asset) as a Percentage of Covered Payroll	RHIA Fiduciary Net Position as a Percent of Total OPEB Asset
	Percent of Collective Net OPEB Liability/(Asset)	Share of Collective Net OPEB Liability/(Asset)	Covered Payroll		
2024	0.36%	\$ (1,457)	\$ 46,613	(3.12%)	220.60%
2023	0.40%	(1,481)	43,481	(3.41%)	201.60%
2022	0.42%	(1,480)	41,617	(3.56%)	194.60%
2021	0.41%	(1,416)	34,678	(4.08%)	183.90%
2020	0.33%	(681)	43,498	(1.57%)	150.10%
2019	0.31%	(593)	31,945	(1.86%)	144.40%
2018	0.30%	(334)	32,099	(1.04%)	124.00%
2017	0.25%	(104)	30,651	(0.34%)	108.90%

\*Additional years will be presented as they become available.  
(See Notes to Required Supplementary Information)

**Schedule of Lottery OPEB Contributions**  
**Oregon Public Employees Retirement System RHIA**  
**Last Ten Fiscal Years\***  
(Dollars in Thousands)

Fiscal Year Ending June 30,	Actuarially Required Contributions	PERS Recognized Contributions	Contribution Deficiency/(Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ -	\$ -	\$ -	\$ 50,726	0.00%
2024	-	-	-	46,617	0.00%
2023	6	6	-	43,481	0.01%
2022	7	7	-	41,617	0.02%
2021	7	7	-	34,678	0.02%
2020	23	23	-	43,498	0.05%
2019	147	147	-	31,945	0.46%
2018	149	149	-	32,099	0.46%

\*Additional years will be presented as they become available.  
(See Notes to Required Supplementary Information)

**Schedule of Lottery Proportionate Share of Net OPEB Liability/(Asset)**  
**Oregon Public Employees Retirement System Retiree Health Insurance Premium Account (RHIPA)**  
**Last Ten Measurement Dates\***  
(Dollars in Thousands)

Fiscal Year Ending June 30,	Oregon State Lottery			Share of State of Oregon Net OPEB Liability/(Asset) as a Percentage of Covered Payroll	PERS Fiduciary Net Position as a Percent of Total OPEB Liability
	Percent of State of Oregon Net OPEB Liability/(Asset)	Share of State of Oregon Net OPEB Liability/ (Asset)	Covered Payroll		
2024	1.01%	\$ (520)	\$ 46,613	(1.12%)	220.7%
2023	1.01%	(446)	43,481	(1.03%)	193.2%
2022	1.03%	(354)	41,617	(0.85%)	169.7%
2021	0.94%	(145)	34,678	(0.42%)	124.6%
2020	1.24%	124	43,498	0.28%	84.5%
2019	0.99%	250	31,945	0.78%	64.9%
2018	1.02%	359	32,099	1.12%	49.8%
2017	0.81%	377	30,651	1.23%	34.3%

\*Additional years will be presented as they become available.  
(See Notes to Required Supplementary Information)

**Schedule of Lottery OPEB Contributions**  
**Oregon Public Employees Retirement System RHIPA**  
**Last Ten Fiscal Years\***  
(Dollars in Thousands)

Fiscal Year Ending June 30,	Actuarially Required Contributions	PERS Recognized Contributions	Contribution Deficiency/ (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2025	\$ -	\$ -	\$ -	\$ 50,726	0.00%
2024	-	-	-	46,617	0.00%
2023	88	88	-	43,481	0.20%
2022	86	86	-	41,617	0.21%
2021	108	108	-	34,678	0.31%
2020	141	141	-	43,498	0.32%
2019	136	136	-	31,945	0.43%
2018	137	137	-	32,099	0.43%

\*Additional years will be presented as they become available.  
(See Notes to Required Supplementary Information)

**Schedule of Lottery Proportionate Share of OPEB Liability**  
**Public Employees Benefit Board (PEBB)**  
**Last Ten Measurement Dates\***  
(Dollars in Millions)

As of June 30,	Percentage of State of Oregon OPEB Liability	Share of OPEB Liability	Covered-Employee Payroll	Share of Liability as a Percent of Covered-Employee Payroll
2025	0.73%	\$ .9	\$ 53.6	1.7%
2024	0.74%	.8	48.1	1.7%
2023	0.80%	.8	45.3	1.9%
2022	0.77%	1.0	42.2	2.3%
2021	0.76%	1.1	36.0	3.2%
2020	0.86%	1.3	40.5	3.2%
2019	0.83%	1.3	37.0	3.5%
2018	0.92%	1.4	33.5	4.2%

\*Additional years will be presented as they become available.  
(See Notes to Required Supplementary Information)

## Notes to Required Supplementary Information

### Pension Schedules

- The PERS Board adopted assumption changes that were used to measure the June 30, 2016 pension liability. Included in the changes was a reduction of the long-term expected rate of return to 7.5 percent, a lowering of the assumed inflation rate to 2.5 percent, as well as changes in the assumptions for mortality, merit increases and other wage benefits affecting retiree benefits.
- For the June 30, 2018 measurement of the pension liability, the PERS Board adopted assumptions that lowered the long-term expected rate of return to 7.2 percent as well as updated healthy retiree and healthy mortality assumptions that reflected updated trends and mortality improvement scale for all groups.
- Senate Bill 1049, signed into law in June 2019, imposed a limit of \$195,000 of annual salary included in the calculation of benefits. This limit is effective in 2020 and is indexed in future years.
- Assumption changes for the June 30, 2021 measurement date included a reduced long-term expected rate of return of 6.9 percent and an inflation rate which was lowered to 2.4 percent from 2.5 percent. The healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups and assumptions for merit increases, unused sick leave and vacation pay were updated.
- The Public Employees Retirement System (PERS) issues a publicly available financial report that includes financial statements and required supplementary information. The report can be obtained at <http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>

### Other Post Employment Plan (OPEB) Schedules

- For the June 30, 2018 measurement, the PERS Board adopted assumptions that lowered the long-term expected rate of return to 7.2 percent as well as updated healthy retiree and healthy mortality assumptions that reflected updated trends and mortality improvement scale for all groups.
- The June 30, 2021 RHIA and RHIPa measurement includes an assumed long-term expected rate of return of 6.9 percent (reduced from 7.2 percent). Additionally, the healthcare participation and healthy mortality assumptions were changed to reflect updated trends and mortality improvement scale for all groups.

- The Public Employees Retirement System (PERS) issues a publicly available financial report that includes financial statements and required supplementary information for the RHIA and RHIPA plans. The report can be obtained at <http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx>
- The PEBB plan does not accumulate assets to pay benefits and does not issue a financial report.





# Supplementary Information

**Oregon State Lottery**  
**An Enterprise Fund of the State of Oregon**  
**Budgetary (Non-GAAP) Basis Comparison Schedule**  
For the Fiscal Year Ended June 30, 2025

	<u>Actual</u>	<u>Budget</u> <sup>1</sup>	Variance Favorable/ (Unfavorable)
<b>Revenue</b>			
Video Lottery <sup>SM</sup> (Gross Receipts)	\$ 15,860,802,922	\$ 16,057,081,556	\$ (196,278,634)
Sports Wagering (Gross Receipts)	873,345,050	907,782,256	(34,437,206)
Scratch-its <sup>SM</sup> Instant Tickets	174,537,807	173,798,317	739,490
Keno	106,053,526	105,068,330	985,196
Powerball <sup>®</sup>	51,133,176	33,178,620	17,954,556
Megabucks <sup>SM</sup>	31,656,814	50,322,939	(18,666,125)
Mega Millions <sup>®</sup>	53,647,534	55,265,508	(1,617,974)
Raffle <sup>SM</sup>	2,500,000	2,500,000	-
Win For Life <sup>SM</sup>	4,476,248	4,524,451	(48,203)
Cash Pop <sup>TM</sup>	4,205,694	4,252,091	(46,397)
Lucky Lines <sup>SM</sup>	855,496	847,166	8,330
Pick 4 <sup>SM</sup>	2,050,060	2,042,668	7,392
Total Revenue	17,165,264,327	17,396,663,902	(231,399,575)
Prize Expense	15,749,583,663	15,952,268,379	202,684,716
Net Revenue	1,415,680,664	1,444,395,523	(28,714,859)
<b>Direct Expenses</b>			
Retailer Commissions	305,553,834	307,591,112	2,037,278
Game Vendor Charges	58,804,121	61,047,248	2,243,127
Tickets	4,126,039	3,769,091	(356,948)
Advertising	5,644,818	6,674,665	1,029,847
Sales Support	892,753	964,845	72,092
Game Equipment/Parts & Maintenance	11,204,393	11,864,614	660,221
Depreciation	31,720,145	33,025,366	1,305,221
Interest Expense	98,597	54,853	(43,744)
Total Direct Expenses	418,044,700	424,991,794	6,947,094
Gross Profit	997,635,964	1,019,403,729	(21,767,765)
<b>Indirect Revenue</b>			
Other Income (Loss)	25,507,177	19,904,000	5,603,177
<b>Indirect Expenses</b>			
Public Information	1,102,244	1,197,000	94,756
Research	357,270	413,613	56,343
Personal Services	86,248,014	95,880,499	9,632,485
Services and Supplies	42,085,749	37,664,700	(4,421,049)
Depreciation	7,624,634	5,934,557	(1,690,077)
Interest Expense	115,793	50,149	(65,644)
Total Indirect Expenses	137,533,704	141,140,518	3,606,814
Net Profit	\$ 885,609,437	\$ 898,167,211	\$ (12,557,774)

<sup>1</sup> Budget adopted by the Lottery Commission and adjusted by the Economic and Revenue Forecasts published by the Department of Administrative Services throughout the year.



# Statistical Section

## Statistical Section

### Index

This part of the Oregon State Lottery's annual comprehensive financial report presents detailed information to provide context for understanding what the information in the financial statements and note disclosures say about the Lottery's overall financial health.

#### Financial Trends

These schedules contain trend information to help the reader understand how the Lottery's financial performance has changed over time.

- Net Position by Component
- Changes in Net Position

#### Revenue Capacity

These schedules contain information to help the reader assess the Lottery's most significant revenue source, Lottery game sales income. The sales amounts reported for the top ten retailers and sales by county are based on Lottery's business year, which is slightly different than its fiscal year of July 1 through June 30. The business year begins on the Sunday following the last Saturday in June and ends on the last Saturday in the following June.

- Sales by Product
- Product Percent of Total Sales
- Top Ten Retailers
- Number of Lottery Retailers and Sales by County
- Capital Related Liabilities

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Lottery's financial activities take place.

- Demographic and Economic Data – State of Oregon
- Employment by Industry – State of Oregon
- Demographic Profile of Oregon Lottery Players

#### Operating Information

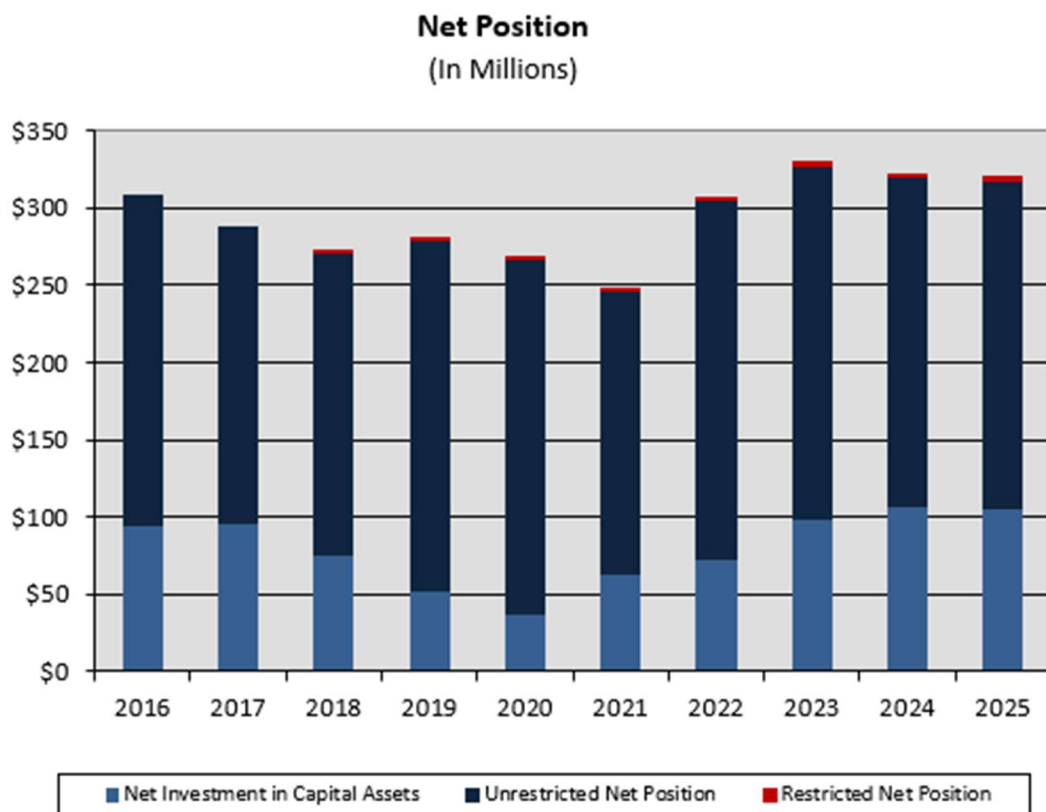
These schedules contain data to help the reader understand how the information in Lottery's financial report relates to the products it provides, the activities it performs, and capital requirements necessary for Lottery functions. There are many factors that impact the level of demand for Lottery products. Game themes, play styles, price points, and prize payouts typically impact the sales of instant ticket games. For Video Lottery<sup>SM</sup>, the level of demand is generally impacted by variety of game choices, entertaining and sophisticated graphics, and convenience of available retailer locations.

- Number of Employees
- Operating Indicators and Capital Asset Information

Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial report or the audited financial statements for the applicable year.

**Oregon State Lottery**  
**Net Position by Component**  
 Last Ten Fiscal Years

Fiscal Year	Net Investment in Capital Assets	Unrestricted Net Position	Restricted Net Position	Total Net Position
2016	\$ 95,316,854	\$ 212,344,474	\$ -	\$ 307,661,328
2017	95,749,372	190,972,061	-	286,721,433
2018	75,952,509	195,453,450	104,211	271,510,170
2019	52,108,890	226,297,385	333,846	278,740,121
2020	38,040,215	228,592,534	592,770	267,225,519
2021	63,784,030	182,482,620	680,959	246,947,609
2022	73,362,750	231,234,876	1,561,144	306,158,770
2023	98,376,717	228,878,779	1,833,552	329,089,048
2024	106,544,401	212,862,172	1,926,891	321,333,464
2025	105,495,452	212,044,577	1,976,579	319,516,608



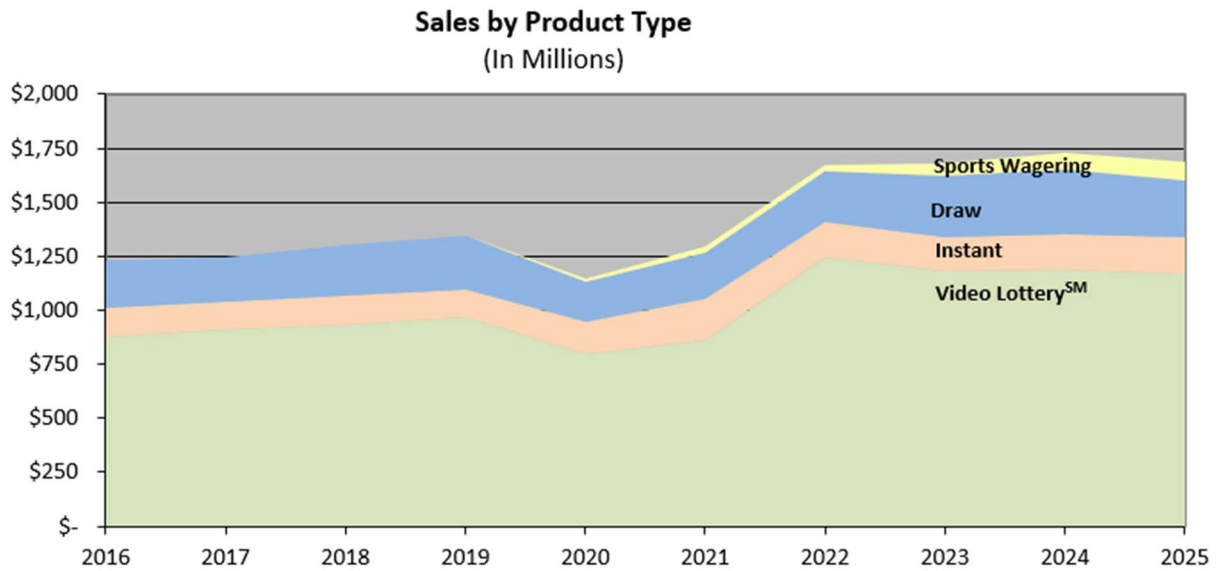
**Oregon State Lottery**  
**Changes in Net Position**  
Last Ten Fiscal Years

	2016	2017	2018	2019
<b>Operating Revenues</b>				
Sales:				
Video Lottery <sup>SM</sup> (Net Receipts)	\$ 876,475,310	\$ 914,071,290	\$ 933,980,026	\$ 966,474,906
Sports Wagering (Net Receipts)	-	-	-	-
Scratch-its <sup>SM</sup> Instant Tickets	131,599,460	126,498,948	130,389,967	131,236,973
Keno	95,826,162	101,501,142	102,023,352	102,665,467
Powerball®	63,821,261	44,856,176	60,088,322	49,829,088
Megabucks <sup>SM</sup>	33,031,579	31,768,618	36,525,999	36,418,393
Mega Millions®	18,823,156	17,913,809	30,089,400	50,210,700
Raffle <sup>SM</sup>	2,499,840	2,499,750	2,499,910	2,307,370
Win For Life <sup>SM</sup>	3,854,189	3,569,776	3,608,392	3,766,700
Cash Pop <sup>TM</sup>	-	-	-	-
Lucky Lines <sup>SM</sup>	2,001,358	2,147,834	1,523,926	1,850,874
Pick 4 <sup>SM</sup>	1,566,384	1,475,180	1,605,368	1,765,534
Recovery of (Provision for) Uncollectibles	18,485	(10,109)	82,152	(54,947)
Other Income	672,544	593,089	441,691	1,265,527
<b>Total Operating Revenues</b>	<b>1,230,189,728</b>	<b>1,246,885,503</b>	<b>1,302,858,505</b>	<b>1,347,736,585</b>
<b>Operating Expenses</b>				
Prizes	239,317,411	217,150,249	231,670,894	239,044,444
Retailer Commissions	234,963,289	239,551,975	245,681,221	254,277,458
Salaries and Wages	54,427,617	51,608,241	51,906,145	61,731,587
Depreciation and Amortization	23,863,609	29,733,663	33,888,584	34,763,881
Services and Supplies	15,876,801	13,818,139	13,738,901	17,747,590
Game Vendor Charges	9,891,910	8,170,995	8,439,800	8,557,771
Advertising and Market Research	9,705,469	11,071,161	11,106,857	8,350,536
Public Information	5,759,053	6,572,101	6,541,769	9,026,042
Tickets	3,138,033	3,328,614	3,042,684	2,923,348
Game Equipment Parts and Maintenance	1,734,280	1,572,029	6,766,475	5,912,370
Sales Support	633,721	726,436	965,786	1,221,244
<b>Total Operating Expenses</b>	<b>599,311,193</b>	<b>583,303,603</b>	<b>613,749,116</b>	<b>643,556,271</b>
<b>Operating Income</b>	<b>630,878,535</b>	<b>663,581,900</b>	<b>689,109,389</b>	<b>704,180,314</b>
<b>Nonoperating Revenues (Expenses)</b>				
Interest and Investment Income (Loss)	16,217,601	(481,760)	5,789,388	20,482,336
Insurance Recoveries	2,005	15,221	16,908	1,049
Gain (Loss) on Disposition of Assets	(98,971)	(12,653)	85,582	107,516
Investment Expenses - Securities Lending	(212,675)	(369,908)	(334,504)	(118,278)
Investment Expenses	(71,522)	(13,939)	(12,012)	(168,928)
Interest Expense	(316,029)	(639,028)	(713,548)	(643,275)
<b>Total Nonoperating Revenues (Expenses)</b>	<b>15,520,409</b>	<b>(1,502,067)</b>	<b>4,831,814</b>	<b>19,660,420</b>
<b>Income Before Transfers</b>	<b>646,398,944</b>	<b>662,079,833</b>	<b>693,941,203</b>	<b>723,840,734</b>
Transfers to Economic Development Fund	(583,179,120)	(695,750,970)	(706,350,736)	(714,417,052)
Transfers to General Obligation Bond Fund	(1,910,077)	(1,835,887)	(1,981,793)	(2,193,731)
<b>Change in Net Position</b>	<b>\$ 61,309,747</b>	<b>\$ (35,507,024)</b>	<b>\$ (14,391,326)</b>	<b>\$ 7,229,951</b>

2020	2021	2022	2023	2024	2025
\$ 797,498,371	\$ 860,326,742	\$ 1,246,146,763	\$ 1,181,773,978	\$ 1,190,556,505	\$ 1,166,921,763
8,620,945	29,147,647	32,052,189	55,258,144	75,116,779	89,958,000
149,831,274	196,029,843	163,404,873	157,960,917	159,752,047	174,537,807
93,417,823	98,927,011	112,010,235	109,091,865	106,957,338	106,053,526
31,196,079	40,541,274	57,488,112	75,941,748	95,639,778	51,133,176
29,041,472	29,242,902	29,404,998	31,200,704	31,061,082	31,656,814
23,770,095	33,631,835	24,614,302	55,776,122	55,896,152	53,647,534
2,499,890	2,499,850	2,499,710	2,499,850	2,499,630	2,500,000
3,637,752	3,820,432	3,821,104	4,467,126	5,066,137	4,476,248
-	-	-	-	-	4,205,694
2,013,468	2,282,856	1,932,814	1,740,608	1,771,950	855,496
1,730,474	1,996,712	1,971,791	1,946,679	1,975,349	2,050,060
(253,303)	(39,809)	(35,471)	(4,939)	(40,527)	(1,045,473)
2,306,865	420,775	3,435,060	600,041	2,883,159	1,380,906
1,145,311,205	1,298,828,070	1,678,746,480	1,678,252,843	1,729,135,379	1,688,331,551
223,500,660	266,065,927	257,168,546	274,198,721	285,923,105	275,357,995
217,920,495	239,197,863	313,576,943	310,579,497	309,824,695	305,553,834
63,045,069	74,189,390	44,867,842	70,932,252	73,079,244	79,194,498
24,967,865	22,561,417	22,771,207	24,937,475	34,318,168	39,344,779
27,382,826	25,490,902	19,986,158	30,314,744	35,639,702	42,280,427
12,496,247	19,233,957	24,871,577	42,149,957	52,134,049	58,804,121
8,052,269	5,458,147	6,063,128	6,562,498	6,601,932	6,002,087
4,368,793	837,416	902,247	851,936	936,820	1,102,244
3,398,500	3,497,439	3,111,560	2,961,030	3,448,733	4,126,039
8,383,835	4,849,767	5,681,596	4,947,210	9,311,451	11,204,393
606,130	373,821	542,447	779,219	533,245	892,753
594,122,689	661,756,046	699,543,251	769,214,539	811,751,144	823,863,170
551,188,516	637,072,024	979,203,229	909,038,304	917,384,235	864,468,381
24,122,455	(2,561,203)	(8,970,219)	11,418,289	24,738,591	28,512,382
4,053	9,932	9,946	19,509	447,380	18,234
35,650	172,067	6,945	4,950,386	255,222	(30,091)
(529,448)	(32,558)	(40,107)	(363,209)	(76,572)	(80,065)
(14,028)	(14,083)	(13,640)	(7,016)	(12,494)	(11,496)
(585,429)	(484,467)	(484,102)	(353,004)	(296,525)	(218,839)
23,033,253	(2,910,312)	(9,491,177)	15,664,955	25,055,602	28,190,125
574,221,769	634,161,712	969,712,052	924,703,259	942,439,837	892,658,506
(583,442,933)	(652,457,782)	(908,300,942)	(899,337,574)	(947,829,726)	(887,426,294)
(2,293,438)	(1,981,840)	(2,199,949)	(2,435,407)	(2,365,695)	(2,431,814)
\$ (11,514,602)	\$ (20,277,910)	\$ 59,211,161	\$ 22,930,278	\$ (7,755,584)	\$ 2,800,398

**Oregon State Lottery**  
**Sales by Product**  
Last Ten Fiscal Years

Fiscal Year	Video Lottery <sup>SM</sup>	Sports Wagering	Instant Products	Draw Games					Total
				Keno	Powerball <sup>*</sup>	Mega Millions <sup>*</sup>	Oregon's Game Megabucks <sup>SM</sup>	All Other Games	
2016	\$ 876,475,310	\$ -	\$ 131,599,460	\$ 95,826,162	\$ 63,821,261	\$ 18,823,156	\$ 33,031,579	\$ 9,921,771	\$ 1,229,498,699
2017	914,071,290	-	126,498,948	101,501,142	44,856,176	17,913,809	31,768,618	9,692,540	1,246,302,523
2018	933,980,026	-	130,389,967	102,023,352	60,088,322	30,089,400	36,525,999	9,237,596	1,302,334,662
2019	966,474,906	-	131,236,973	102,665,467	49,829,088	50,210,700	36,418,393	9,690,478	1,346,526,005
2020	797,498,371	8,620,945	149,831,274	93,417,823	31,196,079	23,770,095	29,041,472	9,881,584	1,143,257,643
2021	860,326,742	29,147,647	196,029,843	98,927,011	40,541,274	33,631,835	29,242,902	10,599,850	1,298,447,104
2022	1,246,146,763	32,052,189	163,404,873	112,010,235	57,488,112	24,614,302	29,404,998	10,225,419	1,675,346,891
2023	1,181,773,978	55,258,144	157,960,917	109,091,865	75,941,748	55,776,122	31,200,704	10,654,263	1,677,657,741
2024	1,190,556,505	75,116,779	159,752,047	106,957,338	95,639,778	55,896,152	31,061,082	11,313,066	1,726,292,747
2025	1,166,921,763	89,958,000	174,537,807	106,053,526	51,133,176	53,647,534	31,656,814	14,087,498	1,687,996,118

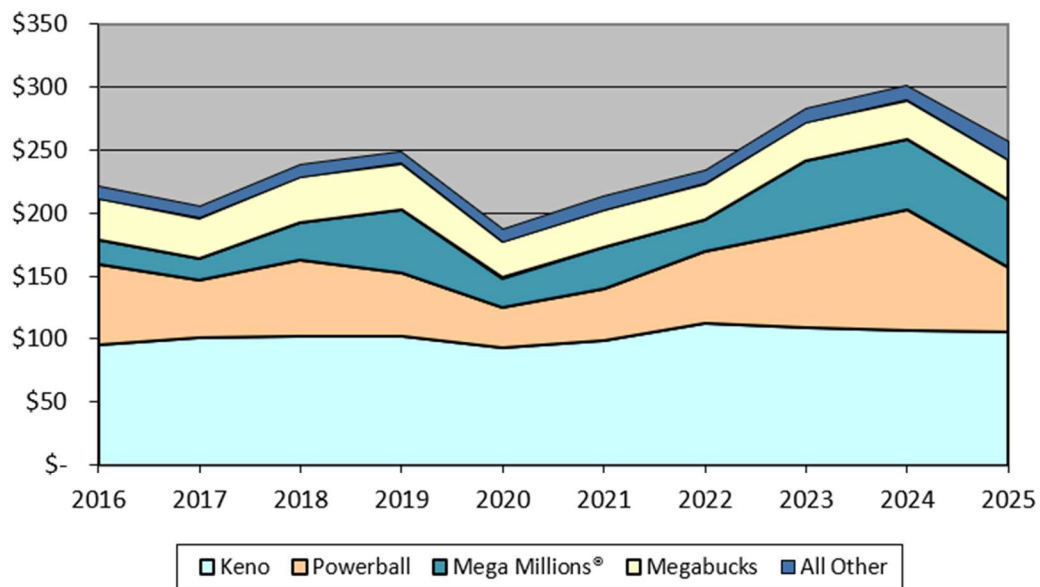




**Oregon State Lottery**  
**Product Percent of Total Sales**  
 Last Ten Fiscal Years

Fiscal Year	Video Lottery <sup>SM</sup>	Sports Wagering <sup>1</sup>	Instant Products	Draw Games				
				Keno	Powerball <sup>*</sup>	Mega Millions <sup>®</sup>	Oregon's Game Megabucks <sup>SM</sup>	All Other Draw Games
2016	71.3%	0.0%	10.7%	7.8%	5.2%	1.5%	2.7%	0.8%
2017	73.3%	0.0%	10.1%	8.1%	3.6%	1.4%	2.5%	1.0%
2018	71.7%	0.0%	10.0%	7.8%	4.6%	2.3%	2.8%	0.8%
2019	71.8%	0.0%	9.7%	7.6%	3.7%	3.7%	2.7%	0.8%
2020	69.8%	0.8%	13.1%	8.2%	2.7%	2.1%	2.5%	0.8%
2021	66.3%	2.2%	15.1%	7.6%	3.1%	2.6%	2.3%	0.8%
2022	74.4%	1.9%	9.8%	6.7%	3.4%	1.5%	1.8%	0.5%
2023	70.4%	3.3%	9.4%	6.5%	4.5%	3.3%	1.9%	0.7%
2024	69.0%	4.4%	9.3%	6.2%	5.5%	3.2%	1.8%	0.6%
2025	69.1%	5.3%	10.3%	6.3%	3.0%	3.2%	1.9%	0.9%

**Draw Game Sales by Product**  
 (In Millions)



<sup>1</sup> Starting in 2022, Sports Wagering is no longer included in All Other Draw Sales and historical values have been restated.

## Oregon State Lottery

### Top Ten Retailers

Current Year and Nine Business Years Prior

Rank	Retailer	2025		
		Sales	Percent of Total Sales	County
1	Game Store	\$ 12,045,401	0.76%	Washington
2	Winners Corner	11,280,099	0.71%	Multnomah
3	The Pit Stop Sports Bar & BBQ Grill	5,555,793	0.35%	Washington
4	Independent Sports Bar & Grill	4,707,622	0.30%	Multnomah
5	Produce Row Cafe	3,933,865	0.25%	Multnomah
6	Doozy's	2,338,778	0.15%	Deschutes
7	Urbana Market	2,285,159	0.14%	Multnomah
8	Dotty's #9	2,244,790	0.14%	Washington
9	Richards Deli and Pub	2,221,040	0.14%	Washington
10	Richards Deli and Pub	2,174,418	0.14%	Washington
	Totals	\$ 48,786,965	3.07%	

Total Business Year Sales at Retail Locations \$ 1,591,236,148

Rank	Retailer	2016		
		Sales	Percent of Total Sales	County
1	Bradley's Bar & Grill	\$ 1,913,046	0.15%	Multnomah
2	Deli Store	1,824,855	0.15%	Columbia
3	Shari's-Airport Way #218	1,741,466	0.14%	Multnomah
4	Dotty's #24	1,714,480	0.14%	Multnomah
5	Elmer's Pancake-Delta Park	1,700,350	0.14%	Multnomah
6	Dotty's #9	1,678,617	0.14%	Washington
7	Richard's-BG Village	1,660,601	0.13%	Washington
8	Original Joe's	1,585,509	0.13%	Multnomah
9	Elmer's	1,573,208	0.13%	Multnomah
10	Jasper's	1,561,904	0.13%	Lane
	Totals	\$ 16,954,036	1.38%	

Total Business Year Sales at Retail Locations \$ 1,226,808,677

Source: Oregon State Lottery Business Operations, Strategy and Insights Department

**Oregon State Lottery**  
**Number of Lottery Retailers and Sales by County**  
For Business Year 2025

County	Sales		Retailers	
	Business Year Sales	Percent of Total Sales	Number of Lottery Retailers	Percent of Total Retailers
Multnomah	\$ 365,847,057	22.97%	814	20.34%
Washington	203,865,399	12.81%	368	9.18%
Clackamas	154,374,347	9.70%	360	8.98%
Marion	147,901,062	9.29%	361	9.01%
Lane	129,840,964	8.16%	373	9.31%
Jackson	72,006,033	4.53%	215	5.36%
Deschutes	70,614,850	4.44%	150	3.74%
Linn	50,143,068	3.15%	133	3.32%
Douglas	38,962,686	2.45%	135	3.37%
Columbia	32,577,191	2.05%	70	1.75%
Josephine	31,612,943	1.99%	98	2.45%
Yamhill	28,181,158	1.77%	92	2.30%
Umatilla	26,579,006	1.67%	85	2.12%
Clatsop	26,535,486	1.67%	78	1.95%
Klamath	26,506,213	1.67%	81	2.02%
Malheur	26,340,744	1.66%	49	1.22%
Lincoln	20,739,339	1.30%	71	1.77%
Polk	19,938,721	1.25%	65	1.62%
Benton	17,001,466	1.07%	52	1.30%
Coos	15,859,782	1.00%	64	1.60%
Tillamook	13,047,760	0.82%	45	1.12%
Wasco	12,301,306	0.77%	37	0.92%
Crook	11,080,005	0.70%	30	0.75%
Union	8,796,310	0.55%	29	0.72%
Hood River	8,384,781	0.53%	23	0.57%
Baker	6,687,616	0.42%	25	0.62%
Curry	6,199,595	0.39%	25	0.62%
Jefferson	6,040,486	0.38%	20	0.50%
Morrow	3,149,175	0.20%	10	0.25%
Grant	2,608,449	0.16%	10	0.25%
Lake	2,048,487	0.13%	11	0.27%
Harney	1,970,734	0.12%	9	0.22%
Wallowa	1,512,358	0.10%	9	0.22%
Sherman	1,180,561	0.07%	5	0.12%
Gilliam	719,905	0.05%	5	0.12%
Wheeler	81,115	0.01%	1	0.02%
	<b>\$ 1,591,236,149</b>	<b>100.00%</b>	<b>4,008</b>	<b>100.00%</b>

Source: Oregon State Lottery Business Operations, Strategy and Insights Department

**Oregon State Lottery**  
**Capital Related Liabilities**  
Last Ten Fiscal Years\*

	Fiscal Year	Liability Balance as of June 30	Operating Revenues	Liability Percent of Operating Revenue	Personal Income <sup>1</sup>	Liability Percent of Personal Income
<b>Leases</b>	2022	\$ 948,439	\$ 1,678,746,480	0.06%	\$ 261,546,500,000	0.0004%
	2023	1,837,162	1,678,252,843	0.11%	266,139,200,000	0.0007%
	2024	1,761,060	1,729,135,379	0.10%	276,972,800,000	0.0006%
	2025	2,166,477	1,688,331,551	0.13%	302,582,300,000	0.0007%
<b>Financing Agreement</b>	2022	\$ 1,643,836	\$ 1,678,746,480	0.10%	\$ 261,546,500,000	0.0006%
	2023	486,270	1,678,252,843	0.03%	266,139,200,000	0.0002%
	2024	22,683	1,729,135,379	0.00%	276,972,800,000	0.0000%
	2025	-	1,688,331,551	0.00%	302,582,300,000	0.0000%
<b>Subscription Software Contracts</b>	2022	\$ -	\$ 1,678,746,480	0.00%	\$ 261,546,500,000	0.0000%
	2023	4,793,533	1,678,252,843	0.29%	266,139,200,000	0.0018%
	2024	6,812,310	1,729,135,379	0.39%	276,972,800,000	0.0025%
	2025	5,697,581	1,688,331,551	0.34%	302,582,300,000	0.0019%
<b>Total Capital Liabilities</b>	2022	\$ 2,592,275	\$ 1,678,746,480	0.16%	\$ 261,546,500,000	0.0010%
	2023	7,116,965	1,678,252,843	0.43%	266,139,200,000	0.0027%
	2024	8,596,053	1,729,135,379	0.49%	276,972,800,000	0.0031%
	2025	7,864,058	1,688,331,551	0.47%	302,582,300,000	0.0026%

\* Additional years will be presented as they become available. Lease accounting standards became effective in fiscal year 2022. Subscription software standards became effective in fiscal year 2023.

<sup>1</sup>Source: U.S. Department of Commerce, Bureau of Economic Analysis – Previous Calendar Year

**Oregon State Lottery**  
**Demographic and Economic Data - State of Oregon**  
 Last Ten Calendar Years

Calendar Year	Population <sup>1</sup>	Personal Income <sup>1</sup>	Per Capita Personal Income <sup>1</sup>	Annual Unemployment Rate <sup>2</sup>
2015	4,028,977	\$ 176,401,260,000	\$ 43,783	5.7%
2016	4,093,465	185,839,645,000	45,399	4.9%
2017	4,142,776	199,422,200,000	48,137	4.1%
2018	4,190,713	213,070,100,000	50,843	4.2%
2019	4,217,737	224,346,400,000	53,191	3.7%
2020	4,241,544	241,790,300,000	57,005	7.6%
2021	4,246,155	261,546,500,000	61,596	5.2%
2022	4,240,137	266,139,200,000	62,767	4.2%
2023	4,233,358	276,972,800,000	65,426	3.7%
2024	4,272,371	302,582,300,000	70,823	4.2%

<sup>1</sup>Source: U.S. Department of Commerce, Bureau of Economic Analysis

<sup>2</sup>Source: Oregon Employment Department

**Oregon State Lottery**  
**Employment by Industry - State of Oregon**  
Calendar Year 2024 - and Nine-Years Prior

	2024		2015	
	Number of Employees	Percent of Total	Number of Employees	Percent of Total
Health Care and Social Assistance	300,611	15.09%	221,702	12.41%
Total Local Government	215,159	10.79%	178,120	9.96%
Retail Trade	203,459	10.20%	202,034	11.30%
Manufacturing	186,038	9.33%	185,510	10.38%
Accommodation and Food Services	178,127	8.93%	167,594	9.37%
Construction	116,068	5.82%	82,519	4.62%
Professional, Scientific, and Technical Services	110,388	5.54%	87,200	4.88%
Administrative, Support, and Waste Management Services	100,130	5.02%	97,946	5.48%
Wholesale Trade	77,566	3.89%	73,726	4.12%
Transportation, Warehousing and Utilities	75,943	3.81%	56,556	3.16%
Other Services	68,971	3.46%	72,820	4.07%
Agriculture, Forestry, Fishing and Hunting	52,924	2.65%	49,225	2.75%
Finance and Insurance	52,799	2.65%	56,053	3.13%
Management of Companies and Enterprises	49,546	2.48%	42,907	2.40%
Total State government	47,822	2.40%	72,581	4.06%
Information	36,114	1.81%	33,097	1.85%
Educational Services	32,470	1.63%	29,777	1.67%
Total Federal Government	29,566	1.48%	27,753	1.55%
Real Estate and Rental and Leasing	29,166	1.46%	25,051	1.40%
Arts, Entertainment, and Recreation	28,582	1.43%	23,861	1.33%
Mining, Quarrying, and Oil and Gas Extraction	1,894	0.09%	1,703	0.10%
Unclassified	794	0.04%	249	0.01%
Total employment	1,994,137	100.00%	1,787,984	100.00%

Source: Oregon Employment Department, Quarterly Census of Employment and Wages

Note: Due to confidentiality issues, the names of the ten principal employers are not available.  
The categories presented are intended to provide alternative information regarding the concentration of employment in various business sectors.

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**Oregon State Lottery**  
**Demographic Profile of Oregon Lottery Players**  
Last Ten Calendar Years

	2015	2016	2017	2018	2019
Number Surveyed	2,000	2,000	2,000	2,023	2,023
Player Percentage	54.1%	48.1%	54.3%	55.0%	54.5%
	Players	Players	Players	Players	Players
<u>Gender</u>					
Male	51%	49%	49%	50%	50%
Female	49%	51%	51%	50%	49%
Other (New starting in 2019)					1%
<u>Age</u>					
18 - 24	9%	9%	9%	8%	8%
25 - 34	20%	20%	16%	19%	19%
35 - 44 ( <i>35 - 54 starting in 2018</i> )	16%	15%	20%	38%	37%
45 - 54	21%	22%	20%	n/a	n/a
55 - 64	14%	10%	16%	16%	16%
65 +	21%	24%	19%	19%	19%
<u>Education (not asked in 2020)</u>					
Some High School	9%	9%	9%	8%	3%
High School Graduate	20%	20%	16%	19%	18%
College/Tech School	16%	15%	20%	38%	45%
College Graduate	21%	22%	20%	n/a	22%
Graduate School/Degree	14%	10%	16%	16%	11%
<u>Marital Status (no longer asked as of 2020)</u>					
Single	9%	9%	9%	8%	27%
Married	20%	20%	16%	19%	42%
Co-habiting	16%	15%	20%	38%	13%
Divorced or Separated	21%	22%	20%	n/a	12%
Widowed	14%	10%	16%	16%	6%
Civil Union/Domestic Partnership	21%	24%	19%	19%	n/a
<u>Income</u>					
Less than \$15,000 ( <i>\$25,000 Beginning in 2018</i> )	9%	9%	9%	8%	14%
\$15,000 - \$49,999 ( <i>\$25,000 - \$49,999 Beginning in 2018</i> )	20%	20%	16%	19%	26%
\$50,000 - \$74,999	16%	15%	20%	38%	18%
\$75,000 - \$99,999	21%	22%	20%	n/a	15%
\$100,000 +	14%	10%	16%	16%	21%
Refused/Don't Know	21%	24%	19%	19%	6%

Sources:

Player information from Oregon State Lottery's Tracking Study 2015-2019, 2021-2024. Study for 2018 performed Summer 2019.

Player information from Oregon State Lottery's Brand Promise Study 2020

Oregon State Lottery Players surveyed are 18+ years old.

State information from U.S. Census Bureau, American Community Survey Tables - <https://data.census.gov>

State information: Gender & Age include total population, Education of those 25+ years old, Marital Status of those 15+ years old, and Income of those 16+ years old.



2020	2021	2022	2023	2024	2024 State Population
800 47.6%	1,500 47.9%	1,506 50.6%	1,500 54.0%	1,502 54.0%	
Players	Players	Players	Players	Players	
49%	51%	53%	47%	50%	49.8%
50%	48%	47%	51%	49%	50.2%
1%	1%	0%	2%	1%	
7%	10%	9%	8%	7%	8.4%
20%	18%	19%	19%	17%	13.7%
38%	37%	39%	37%	38%	26.9%
n/a	n/a	n/a	n/a	n/a	n/a
17%	12%	14%	14%	15%	11.8%
19%	23%	19%	22%	23%	19.9%
n/a	3%	3%	4%	2%	7.7%
n/a	20%	18%	21%	19%	22.7%
n/a	39%	44%	42%	39%	31.8%
n/a	24%	23%	22%	23%	22.9%
n/a	13%	11%	11%	17%	14.9%
n/a	n/a	n/a	n/a	n/a	33.3%
n/a	n/a	n/a	n/a	n/a	48.4%
n/a	n/a	n/a	n/a	n/a	n/a
n/a	n/a	n/a	n/a	n/a	13.2%
n/a	n/a	n/a	n/a	n/a	5.1%
n/a	n/a	n/a	n/a	n/a	n/a
n/a	16%	12%	14%	12%	6.8%
n/a	23%	26%	17%	17%	26.5%
n/a	17%	16%	16%	16%	25.0%
n/a	15%	20%	14%	14%	15.9%
n/a	25%	21%	35%	37%	25.8%
n/a	5%	5%	5%	4%	n/a

**Oregon State Lottery**  
**Number of Employees**  
Last Ten Fiscal Years

	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Sales, Marketing & Retail Services <sup>3,6</sup>	217	226	237	217	207	192	189	190	192	226
Business Services <sup>5,7</sup>	163	142	135	143	131	125	145	156	152	125
Director's Office <sup>2,3,4,6</sup>	52	63	66	95	66	63	66	64	57	30
Security <sup>1,4,7</sup>	16	18	17	20	16	26	34	37	40	52
Total	448	449	455	475	420	406	434	447	441	433

Source: Lottery Payroll System

<sup>1</sup>Security employees excludes employees of the Oregon State Police.

<sup>2</sup>Includes Corporate Affairs division in fiscal years starting in 2018.

<sup>3</sup>Includes Product Management, Lottery Products Portfolio/Management & Gaming Products Portfolio/Management in fiscal years starting in 2021. Moved to Sales, Marketing & Retail Services in 2025

<sup>4</sup>2021 Retail Contracts positions split between Director's Office and Security, 3 and 11 respectively. 2022 Retail Contracts positions, 15, entirely in Security.

<sup>5</sup>Name changed from Support Services to Business Services in 2025

<sup>6</sup>Business Operations moved from Sales, Marketing & Retail Services to Directors Office in 2025

<sup>7</sup>IT Security moved from Business Services to Security in 2025

**Oregon State Lottery**  
**Operating Indicators and Capital Asset Information**  
Last Ten Fiscal Years

Fiscal Year	Number of Lottery Retailers <sup>1</sup>	Number of Video Lottery Terminals Deployed <sup>1</sup>	Per Capita Sales <sup>2</sup>
2016	3,920	11,909	\$ 304.50
2017	3,932	11,817	304.41
2018	3,923	11,742	314.36
2019	3,975	11,586	321.60
2020	3,919	11,567	271.06
2021	3,896	10,851	310.91
2022	3,829	10,999	394.56
2023	3,797	10,936	395.66
2024	3,803	10,803	407.78
2025	3,764	10,524	395.10

<sup>1</sup>Source: Oregon State Lottery Business Operations, Strategy and Insights Department. (2020) Based on the week prior to the COVID-19 shutdown

<sup>2</sup>Source: Calculated based on calendar year population data from US Census Bureau.

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# Other Reports

Steve Bergmann  
Division Director

## **Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards**

The Honorable Tina Kotek  
Governor of Oregon

Marty Ramirez, Chair  
Oregon State Lottery Commission

Mike Wells, Director  
Oregon State Lottery

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Oregon State Lottery, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Oregon State Lottery's basic financial statements, and have issued our report thereon dated November 21, 2025

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Oregon State Lottery's (department) internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the department's internal control. Accordingly, we do not express an opinion on the effectiveness of the department's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Tobias Read  
Oregon Secretary of State

Michael Kaplan  
Deputy Secretary of State

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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the department's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the department's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the department's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Office of the Secretary of State, Audits Division*

**State of Oregon**

November 21, 2025